

STATUS OF LEGISLATIVE PROGRESS FOR IMPLEMENTING CITES
(UPDATED APRIL 2019)

PARTIES WITH LEGISLATION IN CATEGORY 1
Parties in bold have been added since CoP17

Albania	Latvia	United States of America
Angola	Liechtenstein	Uruguay
Argentina	Lithuania	Vanuatu
Australia	Luxembourg	Venezuela (Bolivarian Republic of)
Austria	Madagascar	Viet Nam
Bahamas	Malaysia	Yemen
Barbados	Malawi	Zimbabwe
Belgium	Malta	
Bolivia (Plurinational State of)	Mauritius	
Brazil	Mexico	
Brunei Darussalam	Monaco	
Bulgaria	Morocco	
Cambodia	Namibia	
Cameroon	Netherlands	
Canada	New Zealand	
Chile	Nicaragua	
China	Nigeria	
Colombia	Norway	
Costa Rica	Panama	
Croatia	Papua New Guinea	
Cuba	Paraguay	
Cyprus	Peru	
Czech Republic	Poland	
Democratic Republic of the Congo	Portugal	
Denmark	Qatar	
Dominican Republic	Republic of Korea	
Egypt	Republic of Moldova	
El Salvador	Romania	
Equatorial Guinea	Russian Federation	
Estonia	San Marino	
Ethiopia	Saudi Arabia	
European Union	Senegal	
Fiji	Serbia	
Finland	Singapore	
France	Slovakia	
Germany	Slovenia	
Greece	South Africa	
Guatemala	Spain	
Guinea-Bissau	Sweden	
Guyana	Switzerland	
Honduras	Thailand	
Hungary	Turkey	
Iceland	Ukraine	
Indonesia	United Arab Emirates	
Iran (Islamic Republic of)	United Kingdom of Great Britain and Northern Ireland	
Ireland		
Israel		
Italy		
Jamaica		
Japan		
Kuwait		

Table 1: Parties, except recently acceded Parties, with legislation in Category 2 or 3¹

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
1	Afghanistan	28.01.1986	3	Enabling legislation (environmental) enacted; implementing regulations have been prepared and submitted to the Secretariat for analysis (in national language only)	Finalization and submission of draft revised legislation and implementing regulations	April 2019
2	Algeria	21.02.1984	2	Comments provided by the Secretariat on comprehensive revised draft legislation. Submitted to Parliament for consideration and adoption which is still pending	Adoption and promulgation. Agreement between Algeria and Secretariat on revised legislative analysis, including possible Category 1 status	Dec. 2018
3	Antigua and Barbuda	06.10.1997	2	Comprehensive enabling legislation adopted and submitted to the Secretariat. Legislation placed in Category 2, pending the finalization of the implementing regulations	Finalization and submission of implementing regulations. Agreement between AG and Secretariat on revised legislative analysis, including possible Category 1 status	July 2018
4	Armenia	21.01.2009	3	Some CITES legislation in place and some provisions translated and submitted to the Secretariat. Discussions are ongoing	Agreement between Armenia and the Secretariat on the legislative analysis, including possible Category 1 status.	Nov. 2017
5	Azerbaijan	21.02.1999	2	CITES legislation enacted; English translation provided to the Secretariat. Discussions are ongoing.	Agreement between AZ and Secretariat on revised legislative analysis, including possible Category 1 status.	May 2018
6	Bangladesh	18.02.1982	2	Enabling legislation enacted and submitted to the Secretariat national language. Implementing regulations are being developed but have not been submitted to the Secretariat.	Finalization and submission of implementing regulations. Agreement between BD and the Secretariat revised legislative analysis	April 2019
7	Belarus	08.11.1995	2	Enabling and implementing legislation enacted and submitted in national language. Draft of the legislative analysis provided by the Secretariat is under consideration by Belarus.	Agreement between BY and Secretariat on revised legislative analysis	Nov. 2018
8	Belize	21.09.1981	3	Comprehensive draft legislation prepared. Comments by the Secretariat and Attorney General provided on draft.	Finalization and submission of draft legislation. Agreement between BZ and Secretariat on revised legislative analysis, including possible Category 1 status	June 2018
9	Benin	28.05.1984	2	Some legislation is in place but a CITES law has not yet been prepared. SSFA in place with the	Finalization and submission of legislation. The new law is expected to enter into force	March 2019

¹ **Keys:**

Category:

1: legislation that is believed generally to meet all four requirements for effective implementation of CITES

2: legislation that is believed generally to meet one to three of the four requirements for effective implementation of CITES

3: legislation that is believed generally not to meet any of the four requirements for effective implementation of CITES

Bold: Parties requiring attention of the Standing Committee as a priority

Entry into force of the Convention: date on which Party's adherence to the Convention took effect

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
				Secretariat. Comments on the revised draft provided by Secretariat	before the end of 2019	
10	Bhutan	13.11.2002	3	Draft legislation prepared and submitted to the Secretariat for comments	Finalization and submission of draft legislation – expect to occur before the end of 2019	April 2019
11	Bosnia and Herzegovina	21.04.2009	2	Legislation enacted and published. Submitted in English for analysis by the Secretariat. Placed in Cat.2 as the adopted legislation does not fulfil all four requirements	Identified gaps in national legislation to be addressed by BA.	Nov. 2018
12	Botswana	12.02.1978	2	CITES legislation for terrestrial wildlife including plants enacted; draft amendments to wildlife act, covering fish species still under way	Enactment of submitted legislation. Agreement by BW and Secretariat on revised legislative analysis	Oct. 2018
13	Burkina Faso	11.01.1990	2	Commitment to draft legislation in the form of a decree; formal request for assistance	Preparation of draft legislation	Nov. 2018
14	Burundi	06.11.1988	2	CITES enabling legislation enacted in 2011 and submitted to the Secretariat in 2016. Legislation placed in Cat. 2 pending operationalization.	Gaps in legislation needs to be addressed.	Sep. 2018
15	Cabo Verde	08.11.2005	3	Strong commitment to prepared legislation. Legislative plan in place but progress is slow	Preparation of draft legislation; drafting assistance needed	Sep. 2018
16	Central African Republic	25.11.1980	3	Draft legislation prepared.	Submission of draft legislation	March 2019
17	Chad	03.05.1989	2	Draft amendment law and specific CITES regulation to be prepared.	Finalization and submission of draft legislation; drafting assistance possibly needed	Sep. 2018
18	Comoros	21.02.1995	3	SSFA signed with the Secretariat. Observations on draft legislation provided by the Secretariat.	Finalization and submission of final legislation	March 2019
19	Congo	01.05.1983	2	Identified as priority Party at SC69. Observations on draft legislation provided by the Secretariat	Finalization and submission of draft legislation	Jan. 2019
20	Côte d'Ivoire	19.02.1995	3	SSFA with the CITES Secretariat in place.	Finalization and submission of draft legislation	March 2019
21	Djibouti	07.05.1992	3	Subject to a recommendation to suspend trade since 30 April 2004. No progress.	Preparation of draft legislation; assistance needed	Feb. 2017
22	Dominica	02.11.1995	3	Draft legislation prepared; existing and draft legislation reviewed by DM and Secretariat; formal request for assistance. No response to formal warning issued after SC70.	Finalization and submission of draft legislation; drafting assistance needed	CoP17
23	Ecuador	01.07.1975	2	Identified as priority Party by SC67. Draft legislation	Enactment of draft legislation. Agreement	April 2019

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
				prepared and submitted for enactment	between Ecuador and the Secretariat on revised legislative analysis	
24	Eritrea	22.01.1995	2	SSFA with UNEP completed. Draft legislation prepared with comments by the Secretariat and translated into local languages	Finalization and submission of draft legislation; agreement between Eritrea and the Secretariat on revised legislative analysis	March 2019
25	Eswatini	27.05.1997	3	Comprehensive draft and revised draft legislation prepared and finalized. In response to formal warning after SC70, SZ stated that Bill will be before Parliament before CoP18	Formal submission of the legislation for adoption and enactment.	March 2019
26	Gabon	14.05.1989	2	Commitment to draft legislation; comments provided by the Secretariat on draft legislation in January 2017. Revised draft submitted to the Secretariat in July 2018	Finalization and submission of revised legislation.	July 2018
27	The Gambia	24.11.1977	2	SSFA with the UNEP completed. Draft Bill finalized and validated by all CITES Stakeholders	Cabinet approval and submission of legislation	March 2019
28	Georgia	12.12.1996	2	Revised legislation adopted and entered into force. Submitted to the Secretariat for analysis in English	Agreement between GE and Secretariat on revised legislative analysis, and possibly Category 1 status	March 2019
29	Ghana	12.02.1976	3	Bill has been through second reading in Parliament.	Enactment, and submission to the Secretariat for analysis. Agreement between GH and Secretariat on revised legislative analysis, including the need for implementing legislation	July 2017
30	Grenada	28.11.1999	3	Draft legislation prepared; existing and draft legislation reviewed by GD and Secretariat; formal request for assistance. No response to formal warning after SC70	Finalization and submission of draft legislation; drafting assistance needed	CoP17
31	Guinea	20.12.1981	2	Subject to a recommendation to suspend trade since 2013. Identified as priority Party by SC69. Revised enabling legislation adopted in June 2018. Comments provided by the Secretariat on draft implementing legislation	Finalization and submission of implementing legislation; drafting assistance possibly needed	April 2019
32	India	18.10.1976	2	Identified as priority Party by SC69. Additional legislation to be prepared to meet the requirements.	Finalization and submission of draft legislation.	March 2018
33	Jordan	14.03.1979	2	CITES legislation enacted and submitted in English to the Secretariat. Possible gaps identified by the Sec. Formal warning after SC70	Gaps identified by Sec. to be addressed. Agreement between JO and Secretariat on revised legislative analysis.	Nov. 2018
34	Kazakhstan	19.04.2000	2	Enabling and implementing legislation enacted and submitted in English to the	Revisions of existing legislation. Agreement between KZ and Secretariat	Jan. 2019

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
				Secretariat in July 2016. KZ is preparing revised legislation to address gaps identified by the Secretariat.	on revised legislative analysis	
35	Kenya	13.03.1979	2	Wildlife legislation enacted, but amendments underway to address concerns raised by the Secretariat.	Gazetting and submission revised implementing regulations. Agreement between KE and Secretariat on revised legislative analysis, including Category 1 status	April 2019
36	Kyrgyzstan	02.09.2007	2	CITES legislation enacted and submitted to the Secretariat for analysis. KG revising legislation to address identified gaps.	Finalization and submission of revised legislation. Agreement between KG and Secretariat on revised legislative analysis	July 2018
37	Lao People's Democratic Republic	30.05.2004	3	Some legislation in place but significant gaps. Comprehensive legislative analysis completed. Identified as priority Party by SC69. Assistance available	Develop CITES implementing legislation and amend provisions of existing national laws	Feb. 2019
38	Lesotho	30.12.2003	3	Enabling legislation (environmental) enacted. Observations by the Secretariat provided on draft CITES specific legislation. SSFA with UNEP in place	Finalization and submission of draft legislation. Expected to be in place before the end of 2019	March 2019
39	Liberia	09.06.1981	3	Subject to a recommendation to suspend commercial trade since SC66. New wildlife legislation enacted by Parliament and submitted to the Secretariat. Revision underway to address gaps identified by the Secretariat. Implementing legislation still required	Finalization and submission of revised and implementing legislation. Agreement between LR and Secretariat on revised legislative analysis	Oct. 2018
40	Libya	28.04.2003	3	Draft legislation prepared but no translation into a working language provided to Secretariat. Formal warning after SC70.	Upon receipt of English translation, LY and Secretariat should review draft and agree on any revisions needed to finalize it for submission	CoP17
41	Mali	16.10.1994	2	Legislation provided to the Secretariat for analysis. Draft analysis indicates some gaps in legislation to be addressed.	Agreement between Mali and the Secretariat on revised legislative analysis	Aug. 2017
42	Mauritania	11.06.1998	2	New CITES law adopted and promulgated. Legislation placed in Category 2	Preparation and submission of implementing regulations.	April 2019
43	Mongolia	04.04.1996	2	Formal warning sent after SC69. Draft revision of legislation prepared and submitted to the Secretariat for comments	Finalization of draft and submission for enactment. Adoption and submission to the Secretariat.	March 2019
44	Montenegro	03.06.2006	2	CITES enabling legislation enacted in 2016. Revised	Agreement between ME and the Secretariat on revised	July 2018

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
				implementing legislation.	legislative analysis, including possible Category 1 status	
45	Mozambique	23.06.1981	2	CITES-specific legislation enacted. A comprehensive implementing regulation has been adopted as well and submitted to the Secretariat.	Agreement between Mozambique and the Secretariat on revised legislative analysis	Feb. 2019
46	Myanmar	11.09.1997	2	Revised CITES legislation enacted in May 2018. Implementing rules and regulations are under development	Finalization, adoption and submission of implementing rules; agreement between MM and Secretariat on revised legislative analysis	Feb. 2019
47	Nepal	16.09.1975	2	Legislation enacted in April 2017 and in force; recently submitted to the Secretariat for analysis. Implementing rules are being developed.	Development of implementing rules; agreement between Nepal and Secretariat on revised legislative analysis, including possible Cat. 1 status	March 2019
48	Niger	07.12.1975	3	Comprehensive legislation prepared, validated by the Government and submitted to Parliament for adoption.	Submitted for enactment. Promulgation and submission to the Secretariat for revised legislative analysis.	April 2019
49	North Macedonia	02.10.2000	2	CITES legislation enacted and submitted in English to the Secretariat who provided its observations in August 2016. No recent information on status. Formal warning after SC70	Agreement between MK and Secretariat on revised legislative analysis, including possible Category 1 status	April 2019
50	Oman	17.06.2008	3	Commitment to prepare draft legislation but no recent information on status. Formal warning after SC70	Preparation of draft legislation	CoP17
51	Pakistan	19.07.1976	2	CITES law enacted at federal level; implementing regulations adopted	Agreement between PK and Secretariat on revised legislative analysis	Nov. 2018
52	Palau	15.07.2004	3	Secretariat provided comments on comprehensive draft legislation in December 2014.	Enactment and agreement between PW and the Secretariat on revised legislative analysis	April 2019
53	Philippines	16.11.1981	2	CITES enabling and implementing legislation enacted.	Agreement between PH and Secretariat on revised legislative analysis with new legislation on introduction from the sea, including possible Category 1 status	Sep. 2017
54	Rwanda	18.01.1981	3	Secretariat provided comments on a revised improved draft legislation submitted in May 2018. The final draft law is now in the Cabinet of Ministers for approval	Completion and submission of draft to Parliament for adoption.	April 2019
55	Saint Kitts and Nevis	15.05.1994	2	CITES legislation enacted. No response to formal warning after SC70.	Agreement between KN and Secretariat on revised legislative analysis, including possible Category 1 status	CoP17

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
56	Saint Lucia	15.03.1983	2	SSFA in place; slow progress in implementation	Finalization and submission of draft implementing legislation.	June 2018
57	Saint Vincent and the Grenadines	28.02.1989	2	Comprehensive draft legislation prepared; existing and draft legislation reviewed by VC and Secretariat; formal request for assistance. No response to formal warning after SC70	Under draft SSFA, local legal consultant to review existing legislation, prepare new draft legislation to address gaps, assist with national consultative process and prepare final draft legislation	CoP17
58	Samoa	07.02.2005	3	Draft legislation prepared and in process of submission; formal request for assistance	Finalization and submission of draft legislation; drafting assistance provided by NZ	June 2017
59	Sao Tome and Principe	07.11.2001	3	Commitment to prepare draft legislation; formal request for assistance; no recent information on status. No response to formal warning after SC70	Preparation of draft legislation; drafting assistance needed	CoP17
60	Seychelles	09.05.1977	3	Draft enabling legislation prepared with input from the Secretariat. No recent information on status. Formal warning after SC70	Submission of draft legislation for adoption and enactment. Category 1 status is pending adoption and entry into force	CoP17
61	Sierra Leone	26.01.1995	3	Wildlife Policy and Forest Policy adopted; amendments to related laws and regulations underway. Expected to be adopted by end of 2017.	Finalization and submission of draft legislation	Feb. 2017
62	Solomon Islands	24.06.2007	2	Amendments to legislation recently adopted. SSFA completed. Implementing regulations finalized	Gazetting of implementing regulations agreement between LK and Secretariat on revised legislative analysis, including possible Category 1 status.	March 2019
63	Somalia	02.03.1986	3	Subject to a recommendation to suspend trade since 30 April 2004. SSFA with UNEP completed. Revised draft legislation underway	Finalization and submission of draft legislation	July 2018
64	Sri Lanka	02.08.1979	3	Draft and comprehensive revised draft legislation prepared and submitted for enactment. Implementing regulation underway	Finalization of implementing regulations and agreement between LK and Secretariat on revised legislative analysis, including possible Category 1 status	April 2019
65	Sudan	24.01.1983	2	Draft revised legislation submitted to parliament several years ago; never submitted to the Secretariat for observations. Formal warning at SC70 resulted in submission of existing bill which is insufficient	Review by SD and Secretariat and possible revision/updating of revised legislation to facilitate its enactment	Jan. 2019
66	Suriname	15.02.1981	2	CITES legislation enacted and submitted to the Secretariat for analysis – discussions on how to address remaining gaps are ongoing	Agreement between SR and Secretariat on revised legislative analysis, including possible Category 1 status.	July 2018
67	Syrian Arab Republic	29.07.2003	3	Comprehensive draft legislation prepared and submitted to Prime Minister for discussion; English translation provided to Secretariat. Formal request for	Review/revision of draft legislation by SY and Secretariat; finalization and submission of draft legislation	July 2018

	Party	Entry into force of the Convention	Cat.	Progress summary	Next steps	Last update
				assistance.		
68	Togo	21.01.1979	2	SSFA in place with the CITES Secretariat. Observations on draft bill provided by the Secretariat	Finalization and submission of draft legislation	March 2019
69	Trinidad and Tobago	18.04.1984	2	Comprehensive draft legislation prepared; existing and draft legislation reviewed by TT and Secretariat; formal request for assistance	Finalization and submission of draft legislation; drafting assistance needed	July 2018
70	Tunisia	01.07.1975	2	Comprehensive draft and revised draft legislation prepared; text reviewed by TN and Secretariat; government legal advisor now reviewing text. Formal warning after SC69. Sec provided observations on revised draft	Finalization and submission of draft legislation	April 2019
71	Uganda	16.10.1991	3	Uganda Wildlife Bill 2015 finalized and submitted to Parliament for enactment. Progress in Parliament is slow	Enactment and entering into force, followed by agreement between UG and Secretariat on revised legislative analysis	May 2018
72	United Republic of Tanzania	27.02.1980	2	Implementing regulation for United Republic of Tanzania in place. Regulations for Zanzibar have been prepared.	Finalization of regulations for Zanzibar	August 2018
73	Uzbekistan	08.10.1997	2	Identified as priority Party by SC69. Draft revised legislation prepared and additional observations by the Secretariat provided in July 2018.	Finalization and submission of revised legislation	Oct. 2018
74	Zambia	22.02.1981	2	CITES legislation enacted; observations on draft implementing rules provided by Secretariat in January 2018	Finalization and submission of draft supplemental legislation	January 2018

Table 2: Recently acceded Parties²

	Party	Entry into force	Cat.	Progress summary	Next steps/needs	Last update
1	Bahrain	17.11.2012	P	Comprehensive draft legislation prepared and under internal discussion	Finalization and submission of draft legislation	CoP17
2	Iraq	06.05.2014	P	National committee for the preparation of national CITES legislation has been established. Draft legislation under consideration and submitted to the Secretariat for observations	Finalization and submission of draft legislation	Sep. 2017
3	Lebanon	26.05.2013	P	Consultations between LB and Secretariat are in early stages; possible Secretariat technical assistance mission for new Party	Review by LB and Secretariat of existing CITES-related legislation and agreement on legislative analysis	CoP17
4	Maldives	12.03.2013	P	SSFA with the Secretariat completed. Draft legislation prepared and ready to be submitted for enactment, once review by the Attorney General is completed	Enactment and agreement between MV and Secretariat on revised legislative analysis, including possible Category 1 status	Sep. 2017
5	Tajikistan	30.03.2016	P	Consultations between TJ and Secretariat are in early stages. Formal request for assistance.	Review of existing CITES-related legislation and preparation of draft to fill possible gaps	May 2017
6	Tonga	20.10.2016	P	Consultations between TO and Secretariat are in early stages. Formal request for assistance	Review of existing CITES-related legislation and preparation of draft to fill possible gaps	May 2017

² P: Parties acceding less than eight years ago - pending submission of legislation to the Secretariat

Table 3: Dependent territories

Dependent territory	Cat.	Dep.	Progress summary	Next steps/needs	Last update
American Samoa	1	US			CoP17
Anguilla	1	GB			CoP17
Aruba	2	NL	CITES legislation enacted	Agreement between NL and Secretariat on revised legislative analysis, including possible Category 1 status	CoP17
Bailiwick of Guernsey	1	GB			April 2019
Bailiwick of Jersey	1	GB			CoP17
Bermuda	2	GB	Revised draft legislation submitted to the CITES Secretariat for comments.	Submission of draft amended legislation.	July 2018
British Indian Ocean Territory	1	GB			CoP17
British Virgin Islands	2	GB	Final draft legislation has been prepared taking into account comments provided by the Secretariat	Submission and adoption. Entry into force of legislation.	June 2018
Caribbean Netherlands	2	NL	CITES legislation enacted	Agreement between NL and Secretariat on revised legislative analysis	CoP18
Cayman Islands (CIG)	1	GB			March 2017
Curacao	2	NL	CITES legislation enacted	Agreement between NL and Secretariat on revised legislative analysis	CoP18
French Guiana	1	FR			CoP17
French Polynesia	2	FR	CITES legislation enacted	Agreement between FR and Secretariat on revised legislative analysis, including possible Category 1 status	Nov. 2017
Gibraltar	1	GB			CoP17
Greenland	2	DK	Comprehensive CITES legislation enacted; review by Greenland and Secretariat identified important gaps; draft revised legislation under preparation	Agreement by Greenland and Secretariat on revised legislative analysis, including possible Category 1 status	April 2019
Guadeloupe	1	FR			CoP17
Guam	1	US			CoP17
Hong Kong SAR	1	CN			CoP17
Isle of Man	1	GB			CoP17
Macao SAR	2	CN	Comprehensive legislation and implementing regulation adopted and entered into force. Recently submitted to the Secretariat	Agreement between Macao SAR and Secretariat on revised legislative analysis, including possible Category 1 status	Oct. 2017
Martinique	1	FR			CoP17
Montserrat	2	GB	Amended Trade in Endangered Species Act submitted to the Secretariat for comments on	Designation of MA and SA. Commencement of legislation and agreement on revised legislative analysis, including Category 1 status	April 2019
Netherlands Antilles	2	NL	CITES legislation enacted	Agreement between NL and Secretariat on revised legislative analysis, including possible	CoP17

Dependent territory	Cat.	Dep.	Progress summary	Next steps/needs	Last update
				Category 1 status	
New Caledonia	2	FR	CITES legislation enacted	Agreement between FR and Secretariat on revised legislative analysis, including possible Category 1 status	Nov. 2017
Northern Mariana Islands	1	US			CoP17
Pitcairn Islands	1	GB			CoP17
Puerto Rico	1	US			CoP17
Réunion	1	FR			CoP17
Ascension Island, Saint Helena, Tristan de Cunha	2	GB	The revised draft Ordinance of St Helena entered into force in February 2016 and has been submitted to the Secretariat. Tristan da Cunha is revising its timetable and preparing draft legislation based on the legislation of Ascension Island. Legislation of Ascension Island has been placed in Category 1	For St Helena, establishment of the Scientific Authority based on the amended Ordinance. Agreement that the legislation can be placed in Category 1 as soon as the SA is operational. For Tristan de Cunha, finalization of draft legislation and submission to the Secretariat for comments.	April 2019
Saint Pierre and Miquelon	1	FR			CoP17
Sint Maarten	2	NL	CITES legislation enacted	Agreement between NL and Secretariat on revised legislative analysis	CoP18
Virgin Islands of the United States	1	US			CoP17
Wallis and Futuna Islands	2	FR	CITES legislation enacted	Agreement between FR and Secretariat on revised legislative analysis, including possible Category 1 status	Nov. 2017

Dep.: two-letter ISO code of the State of which the territory is a dependency