

CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES  
OF WILD FAUNA AND FLORA



Eighteenth meeting of the Conference of the Parties  
Geneva (Switzerland), 17–28 August 2019

**Committee II**

CITES Strategic Vision post-2020

DRAFT RESOLUTION OF THE CONFERENCE OF THE PARTIES

*This document has been prepared by Canada on the basis of document CoP18 Doc. 10 and incorporating edits proposed by Brazil, China, Colombia, Indonesia, Japan, Mexico, the Pacific Regional Environment Programme and the Secretariat during discussion of this agenda item in the second session of Committee II (see document CoP18 Com. II Rec. 2).*

**Conf. 18.X**

**CITES Strategic Vision: 2021-2030**

REITERATING the aim of the Convention to promote international cooperation for the protection of certain species of wild fauna and flora against over-exploitation through international trade and recognizing the importance of maintaining those species throughout their range at a level consistent with their role in the ecosystem;

ACKNOWLEDGING the ever-growing value of wild fauna and flora from an aesthetic, scientific, cultural, recreational, ceremonial and economic point of view, and the benefits to local communities arising from the conservation and sustainable use of wild flora and fauna;

CONSCIOUS of the need to ensure the effective implementation of the Convention globally;

RECOGNIZING that achieving the aim of the Convention is reliant on its successful implementation by peoples and States, who are and should be the best protectors of their own wild fauna and flora;

RECALLING the outcome document of the United Nations Conference on Sustainable Development, "The Future we Want", and reiterating that CITES stands at the intersection between trade, the environment and development, promotes the conservation and sustainable use of biodiversity, should contribute to tangible benefits for indigenous peoples and local communities, and ensure that no species is threatened with extinction by entering into international trade;

RECALLING also Resolution 70/1 of the United Nations General Assembly on *Transforming our World; the 2030 Agenda for Sustainable Development*, and the Sustainable Development Goals and Targets contained therein;

RECOGNIZING the intent of the Conference of the Parties to contribute to the 2030 Agenda for Sustainable Development and its Sustainable Development Goals, as relevant to CITES;

RECALLING the importance ~~of~~ that the CITES Strategic Vision 2008-2020 placed on cooperation among the biodiversity-related Conventions and the contribution of the Convention to meeting the goals and targets of the *Strategic Plan for Biodiversity 2011-2020*;

NOTING that the post-2020 Global Biodiversity Framework will be adopted by Parties to the Convention on Biological Diversity at their 15th Conference of the Parties in 2020; ~~and~~

RECOGNIZING the importance that the CITES Strategic Vision 2021-2030 be aligned to the post 2020 Global Biodiversity Framework;

RECOGNIZING the findings in the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services 2019 Global Assessment Report on Biodiversity and Ecosystem Services that as a result of accelerating rates of extinction around 1 million animal and plant species are now threatened with extinction with grave impacts on people around the world likely; that the second largest driver of relative global impact is the direct exploitation of organisms; and that global goals for conserving and sustainably using nature and achieving sustainability cannot be met by current trajectories, and that global goals for conserving and sustainably using nature and achieving sustainability require rapid transformative changes across economic, social, political and technological factors; and

ALSO ACKNOWLEDGING the importance of global cooperation to address the threats posed by illegal trade in wildlife as recognized in, among others, Resolution 69/314 of the United Nations General Assembly on *Tackling illicit trafficking in wildlife* and the important role of the International Consortium on Combatting Wildlife Crime in this regard;

#### THE CONFERENCE OF THE PARTIES TO THE CONVENTION

1. ADOPTS the *CITES Strategic Vision: 2021-2030*, annexed to this Resolution; and
2. REPEALS Resolution Conf. 16.3 (Rev. CoP17) on *CITES Strategic Vision: 2008-2020*.

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## Annex

## CITES Strategic Vision: 2021-2030

### Introduction

The Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) was concluded on 3 March 1973 and entered into force on 1 July 1975. CITES provides a global framework for the legal and sustainable international trade in CITES-listed species. Today, CITES regulates trade in more than 36 000 species of wild animals and plants. CITES is widely regarded as one of the most important international conservation instruments. Since 1975, the Conference of the Parties has adapted this framework to changing circumstances and, through the adoption of Resolutions and Decisions, has demonstrated an ability to construct practical solutions to increasingly complex wildlife trade and conservation challenges.

The Conference of the Parties adopted its first strategic plan, the *Strategic Vision through 2005*, and an *Action Plan* at its 11th meeting (Gigiri, 2000). These were subsequently extended until the end of 2007 at the 13th meeting of the Conference of the Parties (Bangkok, 2004).

Initially, at its 14th meeting (The Hague, 2007), and with amendments agreed at its 16th (Bangkok, 2013) and 17th (Johannesburg, 2016) meetings, the Conference of the Parties agreed a new Strategic Vision for CITES for the period 2008-2020. The agreed amendments describe the contribution of CITES' activities to the achievement of the Strategic Plan for Biodiversity 2011-2020 and the relevant *Aichi Biodiversity Targets* adopted by the Parties to the Convention on Biological Diversity, as well as to the achievement of the 2030 Agenda for Sustainable Development, and its Goals and targets relevant to CITES.

With this new Strategic Vision, the Conference of the Parties to CITES outlines the Convention's direction for the 2021-2030 timeframe in fulfilment of its mandate. It is additionally recognized that Parties' efforts to implement the Convention may also provide benefit to, and draw strength from, efforts being undertaken in other fora, and in this sense highlights the linkages between CITES and, *inter alia*, the processes and actions listed below:

- the 2030 Agenda for Sustainable Development and its Sustainable Development Goals and targets relevant to CITES, including those for terrestrial and marine wildlife;

- the Strategic Plan for Biodiversity 2011-2020 and the post-2020 Biodiversity Framework being developed by Parties to the Convention on Biological Diversity; ~~and~~
- the findings of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services 2019 Global Assessment Report on Biodiversity and Ecosystem Services; and
- relevant resolutions of the United Nations General Assembly.

The *CITES Strategic Vision* provides a framework for the future development of the CITES Resolutions and Decisions and provides guidance on goals and objectives to be achieved. The Conference of the Parties, through its Resolutions and Decisions, will determine actions to be taken by Parties, the Committees or the Secretariat, as appropriate. The Strategic Vision also serves the Parties as a tool for the prioritization of activities, and decisions on how best to fund them, in light of the need for the efficient and transparent use of resources.

### **Vision Statement**

By 2030, all international trade in wild fauna and flora is legal and sustainable, consistent with the long-term conservation of species, and thereby contributing to halting biodiversity loss, it's sustainable use, and to achieving the 2030 Agenda for Sustainable Development.

### **Values**

Parties to the Convention on International Trade in Endangered Species of Wild Fauna and Flora act in the best interest of the conservation of species, working to ensure their use is legal and sustainable, and aim to adopt measures proportionate to the anticipated risks to the species under consideration. In doing so, Parties have a shared commitment to fairness, impartiality, geographic and gender balance, and to transparency.

### **Purpose**

The twofold purpose of the Strategic Vision is:

- as a priority, to improve the working of the Convention, so that international trade<sup>1</sup> in wild fauna and flora is conducted legally at sustainable levels and supports the conservation of listed species; and
- to ensure that CITES policy developments are mutually supportive of international environmental priorities and take into account new international initiatives, consistent with the terms of the Convention.

### **Strategic Goals**

In order to achieve this purpose, five broad goals, of equal priority, have been identified as the key components of the *Strategic Vision*:

- **Goal 1:** Trade in CITES-listed species is conducted in full compliance with the Convention in order to achieve their conservation and sustainable use;
- **Goal 2:** Parties' decisions are supported by the best available science and information;
- **Goal 3:** Parties (individually and collectively) have the tools, resources and capacity to effectively implement and enforce the Convention, contributing to the conservation, sustainable use and to the reduction of illegal trade in CITES-listed wildlife species;
- **Goal 4:** CITES policy development also contributes to and learns from international efforts to achieve sustainable development; and
- **Goal 5:** Delivery of the CITES Strategic Vision is improved through collaboration.

The goals aim at consolidating the existing strengths of CITES, ensuring the implementation of CITES and the achievement of its overarching aim as a priority, and further improving the relationship with complementary

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<sup>1</sup> It should be noted that all references to 'trade' in the Strategic Vision refer to trade as defined in Article I of the Convention.

international efforts to achieve conservation and sustainable development, including with other relevant multilateral environmental agreements and related conventions, agreements and associations.

Goal 1 recognizes that only through ensuring compliance with CITES provisions will the aim of the Convention be achieved. This goal speaks to the performance of the Convention and how effectively it is resulting in the conservation and sustainable use of CITES-listed wild fauna and flora. It recognizes that the effectiveness of the Convention at achieving its Vision depends upon its full implementation by all Parties. Full implementation includes commitment by each Party to the Convention and its principles. Equally important is the commitment of each Party to embody the international co-operation essential for the success of the Convention. Actions to achieve the intent of this goal might include developing innovative tools for the identification and traceability of species in trade, the making of non-detriment findings, determining legal acquisition and for the sharing of trade information as well as the transfer of knowledge and technology to achieve these ends. It requires Parties to develop provisions for trade that are proportionate and that can be implemented without undue complexity.

In Goal 2, CITES Parties recognize the need to generate and have access to the best available science and information for supporting their trade risk assessments, listing proposals, permitting and enforcement decisions. Among others, information to support the making of non-detriment findings, determining legal acquisition and evaluating the care of live specimens might be found in the scientific literature, population surveys, provenance records or professional literature and standards. Information might equally be held by national and international experts, including the relevant knowledge of indigenous peoples and local communities. Further, in cases of uncertainty, either as to the status of a species, or the impact of trade, Parties commit to act in the best interest of the conservation of the species and aim to adopt measures proportionate to the anticipated risks to the species under consideration.

Goal 3 recognizes the necessity of appropriately supporting Parties to effectively implement the Convention. It is the CITES Parties that are responsible for ensuring enforcement and consistent application of the Convention's obligations, and thus ultimately responsible for how effectively the Convention achieves its Vision. Practically, in addition to appropriate resources allocation to each Party internally, full implementation of CITES also demands the provision of timely capacity building and of adequate financial resources. Underlying this goal is the recognition that effective enforcement is key to combatting the threat illegal and unsustainable trade poses to wild flora and fauna. Parties recognize the important role of CITES in global efforts to combat poaching and trafficking of species (including by increasing the capacity of indigenous peoples and local communities to pursue sustainable livelihood opportunities), to address both demand and supply of illegal wildlife products, and to tackle organized crime and poor governance, including corruption.

Goal 4 explicitly recognizes the important contribution of CITES to the 2030 Agenda for Sustainable Development, which seeks to achieve sustainable development through balancing the economic, social and environmental dimensions. It is a widely accepted and broad-scope international process, and it contains several goals and targets that are directly or indirectly dependent on effective implementation of CITES, including supporting legal, sustainable wildlife trade, and tackling both illegal and unsustainable wildlife trade and the adoption of sustainable patterns of production and consumption. CITES Parties understand and aim to communicate the important contribution the effective implementation of the Convention has in achieving the global Sustainable Development Goals. CITES Parties equally recognize the need to draw lessons from the global debate on sustainable development, in recognition that CITES stands at the intersection between trade, the environment and development. While also providing tools and capacity building to Parties, in order to ensure legal, sustainable and traceable trade of wild species in accordance to CITES provisions.

Finally, Goal 5 aims to ~~the use of~~ existing or new partnerships or alliances to help achieve its Strategic Vision. This could include work within existing partnerships, such as other conventions, international agreements and organizations, governments, non-governmental or intergovernmental organizations or others, as well as partnerships at the national or regional level. It also reflects work to develop new partnerships or alliances, as relevant and in order to advance the aim of the Convention, and mainstream CITES implementation with relevant sectors and stakeholders. The aim of such collaborations is mutually supportive, where CITES Parties can also help advance other international goals or targets by simultaneously advancing the achievement of CITES goals.

Within the framework provided by each of these goals, this Strategic Vision identifies a number of objectives to be achieved.

## **CITES Strategic Objectives**

### **To ensure that international wildlife trade does not threaten the survival of wild species of flora and fauna:**

#### **GOAL 1 TRADE IN CITES-LISTED SPECIES IS CONDUCTED IN FULL COMPLIANCE WITH THE CONVENTION IN ORDER TO ACHIEVE THEIR CONSERVATION AND SUSTAINABLE USE**

- Objective 1.1 Parties comply with their obligations under the Convention through the adoption and implementation of appropriate legislation, policies, and procedures.
- Objective 1.2 Parties have established CITES Management ~~and~~ Scientific Authorities and enforcement focal points ~~Authorities~~ that effectively carry out the duties required of them under the Convention and relevant Resolutions by CITES.
- Objective 1.3 Implementation of the Convention ~~at the national level~~ is consistent with non-legally binding but reasonable Resolutions and Decisions adopted by the Conference of the Parties.
- Objective 1.4 The Appendices correctly reflect the conservation and international status ~~and needs~~ of species.
- Objective 1.5 Parties improve the conservation status of CITES-listed specimens, put in place national conservation actions, ~~to support their the conservation and sustainable use of CITES-listed species~~ and promote cooperation in managing shared wildlife resources.

#### **GOAL 2 PARTIES' DECISIONS ARE SUPPORTED BY THE BEST AVAILABLE SCIENCE AND INFORMATION AMONG PARTIES**

- Objective 2.1 Parties' non-detriment findings are based on best available scientific information. ~~and their determination of legal acquisition is based on the best available technical and legal information.~~
- Objective 2.2 Parties cooperate in sharing information and tools relevant to the implementation of CITES.
- Objective 2.3 Parties have sufficient information to enforce the Convention.
- ~~Objective 2.4 Parties have sufficient information to make listing decisions that are reflective of species conservation needs.~~
- Objective ~~2.3~~ 2.4 Information gaps and needs for key species are identified and properly addressed.

#### **GOAL 3 PARTIES (INDIVIDUALLY AND COLLECTIVELY) HAVE THE TOOLS, RESOURCES AND CAPACITY TO EFFECTIVELY IMPLEMENT AND ENFORCE THE CONVENTION, CONTRIBUTING CONSERVATION, SUSTAINABLE USE AND TO THE REDUCTION OF ILLEGAL TRADE IN CITES-LISTED WILDLIFE SPECIES**

- Objective 3.1 Parties have in place administrative procedures that are transparent, practical, coherent and user-friendly, and reduce unnecessary administrative burdens.
- Objective 3.2 Parties and the Secretariat develop, adopt and implement adequate capacity-building programmes.
- Objective 3.3 Sufficient resources, ~~including technological solutions~~, are secured at the national and international levels to support necessary capacity-building programmes and ensure compliance with and full implementation and enforcement of the Convention.
- Objective 3.4 Parties recognize illegal trade in wildlife as serious crime and have adequate systems in place to detect and deter it.
- Objective 3.5 Parties work collaboratively across range, transit and destination states, to address entire illegal trade chains, including through strategies to reduce ~~the offer~~ both the supply of and demand for illegal products, in order that legal and sustainable trade could be secured.
- Objective 3.6 Parties take measures to prohibit, prevent, detect and sanction corruption.

Objective 3.7 Investments in building capacity of CITES are prioritized, coordinated, and their success monitored to ensure stepwise improvement through time.

Objective 3.8 Parties take full advantage of emerging technological developments to improve the effective implementation and enforcement of the Convention.

**GOAL 4 CITES POLICY DEVELOPMENT ALSO CONTRIBUTES TO AND LEARNS FROM INTERNATIONAL EFFORTS TO ACHIEVE SUSTAINABLE DEVELOPMENT**

Objective 4.1 Parties support sustainable wildlife trade policies, especially these that increase the capacity of Indigenous peoples and local communities to pursue sustainable livelihood opportunities. ~~and deter poaching and illegal wildlife trade.~~

Objective 4.2 The importance of achieving CITES' aim as a contribution to achieving the relevant Sustainable Development Goals, as well as the post-2020 global biodiversity framework, any successor to the Strategic Plan for Biodiversity, is recognized.

Objective 4.3 Awareness of the role, purpose and achievements of CITES is increased globally.

Objective 4.4 CITES Parties are informed of international actions for sustainable development that may have a bearing on achieving the goal of CITES.

**GOAL 5 DELIVERY OF THE CITES STRATEGIC VISION IS IMPROVED THROUGH COLLABORATION**

Objective 5.1 Parties ~~and the Secretariat~~ support and enhance existing cooperative partnerships in order to achieve their identified objectives.

Objective 5.2 Parties encourage the formation of new, innovative and mutually sustainable alliances between CITES and relevant international partners, where appropriate to advance CITES' objective and mainstream conservation and of sustainable use of biodiversity.

Objective 5.4 Cooperation between CITES and international financial mechanisms and other related institutions is enhanced in order to support activities that contribute to CITES implementation and enforcement.