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CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES OF WILD FAUNA AND FLORA



Twenty-second meeting of the Plants Committee Tbilisi (Georgia), 19-23 October 2015

Compliance and Enforcement

Review of Significant Trade in specimens of Appendix-II species [Resolution Conf. 12.8 (Rev. CoP13)]

EVALUATION OF THE REVIEW OF SIGNIFICANT TRADE [DECISION 13.67 (REV. COP14)]*

This information document has been submitted by the Co-Chairs of the Advisory Working Group (AWG) on the Evaluation of the Review of Significant Trade in relation to agenda item 11.1.

This agenda item is addressed to the Animals and Plants Committees.

The geographical designations employed in this document do not imply the expression of any opinion whatsoever on the part of the CITES Secretariat (or the United Nations Environment Programme) concerning the legal status of any country, territory, or area, or concerning the delimitation of its frontiers or boundaries. The responsibility for the contents of the document rests exclusively with its author.

EVALUATION OF THE REVIEW OF SIGNIFICANT TRADE (ERST) - OBJECTIVES, PROCESS & PROGRESS



Carolina Caceres (Animals Committee) & Noel McGough (Plants Committee)

28th Meeting of the Animals Committee, Tel Aviv (Israel), 30 August - 3 September 2015 & 22nd Meeting of the Plants Committee, Tbilisi (Georgia), 19 - 23 October 2015.



ToR - ERST Objectives

- Evaluate RST contribution to implementation Art. IV 2 (a),
 3 & 6 (a)
- Assess impact of RST on trade & conservation status of species selected for review & recommendations
- Formulate recommendations
- Prepare document with recommendations & conclusions for first appropriate CoP





ToR - ERST Process

- AC and PC oversee the evaluation
- Advisory Working Group (AWG = selected AC & PC members, Parties, Secretariat, experts) to carry out evaluation
- Final report will be submitted to CoP by Chairs of AC & PC & may include a revised Resolution





ToR – ERST Content

<u>Assess</u>

- Process used to select species for Review
- Process & means used to compile information on these species, its use in formulating recommendations & process of communication with Range States
- Types and frequency of recommendations made
- Responses to recommendations & any problems



Use of recommendations made by Parties



ToR – ERST Content (continued)

<u>Assess</u>

- Nature & scale of support provided to Parties to implement recommendations
- Ongoing process to monitor implementation
- Impact of process on other aspects of CITES implementation

Conduct

 Case studies for a representative range of species/countries to assess impact

<u>Analyse</u>

 Information to assess effectiveness & costs & benefits of RST





Implementing the ERST

2 Meetings Held

 Isle of Vilm Germany, 24 - 28 June 2012 & reported to 27th Animals Committee & 21st Plants Committee

Goal - Review current process & identified key areas for attention based on ToR. "RST should be proportional, timely & simple"

 Shepherdstown, West Virginia, USA, 27 April – 1 May 2015 & is reporting to 28th AC and 22nd PC

Goal – Revised Resolution & recommendations for AC/PC and review of progress on ToR





Vilm Outcomes

Recommended inter alia

- Transparency of RST should be improved
- Process should be shorter, streamlined & stricter criteria for species selection established
- Communication & consultation with Range States should be a priority and be clear & informative
- Produce standard "menu" of RST recommendations
- RST cases should have a clear end point
- Need clarity over determination as to when recommendations have been met and process to deal with partially met recommendations which includes interaction with the Scientific Committees





Revised Resolution - concentrated on

- 1. Criteria for species/country selection
- 2. Initial letter/communication to Range States
- 3. Standardisation of RST recommendations
- A general streamlining & improved transparency of the RST process from start to finish





- Selection Criteria: UNEP-WCMC provided the results of a test of a proposed new method & AWG agreed a revised process with increased guidance (Annex 3 of Report)
- Initial letter to Range States: Substantive revision and inclusion of significant guidance and explanations for the Parties concerned, e.g. "User- friendly" guide to RST, detailed information on why the country/species was selected, simple guidance on how to respond (Annex 1 of Report) and what should be included in their response (Annex 2 of Report)





 Standardisation of Recommendations: the AWG developed guidance based on the criteria that recommendations should be "time bound, feasible, measurable, & be proportionate to conservation risk & that they promote capacity-building" Also have a final recommendation to allow Range States to report on process. (Annex 3 of Report)





- Streamlining & Transparency revisions to Resolution
 Conf. 12.8: The overall timeline has been reduced to allow
 the substantive work to occur between 2 meetings of the
 CoP with increased transparency for all stakeholders
 (Annex 3 of Report).
- Four CoP Decisions drafted on a new RST Tracking & Management Database, preparing a simple guide to the RST and a training module, and continue reviewing value of country-wide reviews





Annex 3 of Report to AC28/PC22

<u>Process now streamlined into 4 sections – 4 key stages in the RST</u>

- 1. Selection
- 2. Range State Consultation and Information Compilation
- Categorisation & Recommendations by Animals Committee or Plants Committee
- 4. Implementation Measures





- Stage 1 Species/Country Selection: Revised process with clear selection criteria, allows <u>immediate selection of</u> <u>species/country combinations</u> & retains option of exceptional case inclusion
- Stage 2 Consultation & Compilation: Range States notified and provided with more guidance on how to respond, including on information that should be provided. <u>At same</u> time report prepared on biology, management and trade in the species for next AC/PC with preliminary "action" categories assigned





- Stage 3 Catergorisation & Recommendations:
- AC/PC review reports, responses from Range States and preliminary categorisations
- AC/PC confirms or amends categorisations, formulates recommendations (time bound, feasible, measurable, proportionate, transparent, building capacity) for Species/Countries that remain in review





- Stage 4 Implementation Measures: Secretariat in consultation with AC/PC will determine if recommendations are:
- Met Countries exit RST in consultation Chair Standing Committee (SC)
- Not Met & no new data Secretariat in consultation AC/PC will recommend action to SC & SC will decide on appropriate action
- Not Met/Partially Met & new data → recommendation update AC/PC will prepare a revised recommendation to the State concerned





Support to Range States

- Draft Decision: Directs the Secretariat to develop & regularly update a User-Friendly Guide to the RST
- Draft Decision: Directs the Secretariat to develop a comprehensive training module on RST
- Resolution: Urges funding & use of regional workshops, funding of field studies, Secretariat to include RST training as part of NDF capacity building programme





Review & Monitoring the RST

- Resolution Directs: The AC/PC in consultation with the Secretariat to regularly review the RST by, for example, exploring impact of recommendations on Species/Country combinations to ascertain if the desired result was obtained
- Draft Decision: Directs the AC/PC with the assistance of the Secretariat to explore potential benefits and disadvantages of country wide significant trade reviews drawing on results/lessons learned from previous such reviews





Animals Committee – Outcomes

AC28 Com.4 (Rev. by Sec.)

- AC adopted (with minor amendments) the 4 decisions to be put to the CoP on a Tracking & Management Database, Guide to RST, RST Training Module and country-wide reviews (Recommendation 1 in AC28 Com.4 (Rev. by Sec.)
- AC adopted (with minor amendments) the guidance on "additional information for the Secretariat to include in initial letter to selected range States" (Annex 1 of AC28 Com.4 (Rev. by Sec)) and on the questionnaire to be include with this letter (Annex 2 of AC28 Com.4 (Rev. by Sec.))





Animals Committee - Outcomes

- AC adopted (with minor amendments) proposed revisions to Resolution Conf.12.8 (Rev.CoP13) – as outlined Annex 3 of AC28 Com.4 (Rev. by Sec.)
- AC further recommended that the Secretariat provide the Guidance on Formulating Recommendations to each meeting of AC or PC when recommendations are being formulated - i.e. these are <u>not</u> to be formally approved by CoP and contained within the Resolution (Annex 4 of AC28 Com.4 (Rev. by Sec.))





Summary

The Advisory Working Group on the Evaluation of the Review of Significant Trade:

- Has reviewed the process, attempted to assess its effectiveness, drawn conclusions and revised the process keeping in mind that it should be "proportional, timely & simple"
- And these results have been reviewed at the 28th meeting of the Animals Committee
- Invites the Plants Committee to endorse the results of the discussions at AC28 as outlined in paragraphs 1- 5 of AC28 Com.4 (Rev. by Sec.) and, as appropriate, add its recommendations





PC22 Doc 11.1 Summary

PC22 Doc 11.1 (Paragraph 30: Action requested of the Animals Committee)

- Annex 1 of Doc. 11.1 (Guidance to Secretariat)
- Annex 2 of Doc. 11.1 (Inclusion to letter to Range State)
- Annex 3 of Doc. 11.1 (REVISED Resolution 12.8)
 - Annex 3a of Doc. 11.1 (Track change version)
 - Annex 3b of Doc. 11.1 (Clean version including new Annexes)
 - Annex A of revised Resolution (Resolution timeline)
 - Annex B of revised Resolution (Selection criteria)
 - Annex C of revised Resolution (Standard recommendations)
 - Parts A, B, & C and 5 tables
- ► Annex 4 of Doc. 11.1 (Comparison of current and revised Resolution)