

CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES
OF WILD FAUNA AND FLORA



Nineteenth meeting of the Conference of the Parties
Panama City (Panama), 14 - 25 November 2022

Summary record of the sixteenth session for Committee I

23 November 2022: 14h00 – 17h00

Chair: V. Fleming (United Kingdom of Great Britain and
Northern Ireland)

Secretariat: K. Gaynor
D. Morgan
J.C. Vasquez

Rapporteurs: F. Davis
J. Mark
J. Gray
L. Oliveira

Interpretation and implementation matters

Regulation of trade

51. Quotas for leopard (*Panthera pardus*) hunting trophies

Burkina Faso, China, Japan, Mali, Uganda, the United States of America, Zimbabwe, the International Council for Game and Wildlife Conservation (speaking also on behalf of several other observer organizations), and ProWildlife (speaking also on behalf of Animal Welfare Institute, Born Free Foundation, David Shepherd Wildlife Foundation, Eurogroup for Animals, Fondation Brigitte Bardot, Four Paws, Humane Society International, International Primate Protection League, Natural Resources Defense Council, Pan-African Sanctuary Alliance, Robin des Bois and Species Survival Network), supported document CoP19 Doc. 51.

Burkina Faso, the Gambia, Mali, New Zealand and ProWildlife, speaking also on behalf of several other observer organizations, supported the proposed amendments by the European Union and its Member States. Eswatini, the United Republic of Tanzania, Zambia and Zimbabwe hesitated in agreeing with these, with the United Republic of Tanzania and Zimbabwe disagreeing with the proposed amendment to Decision 18.168 due to the lack of prior consultation with range States. The United Republic of Tanzania indicated that it was willing to accept the proposed amendment to Decision 18.166.

Burkina Faso, the Gambia, Liberia, Senegal, and ProWildlife, speaking also on behalf of a number of other observer organizations, supported the recommendation by Niger to suspend export quotas for leopard hunting trophies until implementation of amended Decision 18.169.

China, Eswatini, the United Republic of Tanzania, Zambia, Zimbabwe, the International Council for Game and Wildlife Conservation (speaking also on behalf of several other observer organizations) and SUCO-SA (Sustainable Use Coalition South Africa, also speaking on behalf of several other observer organizations) variously considered that populations of leopards were stable and increasing in parts of Southern Africa and that quotas were science-based, sustainable and approved by the Animals Committee. Uganda and SUCO-

SA, speaking also on behalf of several other observer organizations opposed the suggestion by Niger to suspend export quotas.

The Chair considered there to be general support for the Standing Committee's proposed amendments to paragraph 1 a) of Resolution Conf. 10.14 (Rev. CoP16) and to the existing Decisions, as outlined in document CoP19 Doc. 51. He further noted general support for the amendment proposed by the European Union and its Member States to Decision 18.166 but recognised general opposition to its proposed amendment to Decision 18.168.

On the proposal by Niger to amend part of Resolution Conf. 10.14 (Rev. CoP16) to change the quotas for all States to zero for all States in the table in paragraph 1 a) of the Resolution, the Chair asked Niger to clarify the mechanism by which the zero quotas could be revised once the guidance was available. No mechanism was suggested. Noting no consensus on Niger's proposed amendment, the Chair proposed a vote on this amendment to the Resolution. South Africa, Zambia and Zimbabwe strongly opposed the direction of the debate. Niger reiterated it was proposing an amendment to the Resolution to introduce a zero-export quota for all populations until the guidance for making NDFs had been developed and suggested that Parties could then submit their proposals for quotas at the next meeting of the Conference of the Parties. The Chair asked Niger provide text for draft decisions to implement this suggestion.

Zimbabwe raised a procedural motion under Rule 20.2 d) of the Rules of Procedure to close debate on document CoP19 Doc. 51. South Africa spoke in favour of the motion, Israel and Mali opposed it.

The Chair proceeded immediately to a vote on the procedural motion. With 61 in favour, 34 opposing and 19 abstentions, the motion was accepted and the debate was closed.

Species specific matters

Maintenance of the Appendices

83. Identifying species at risk of extinction for CITES Parties

The United States of America apologized that the wrong version of document CoP19 Com. I. 5 had been sent to the Secretariat and provided the final updates to that document orally. The European Union and its Member States and Japan suggested additional amendments to the proposed draft decisions to read as follows:

Draft decisions on A strategic approach to identifying information on species at risk of extinction affected by international trade for CITES listing proposals

Directed to the Standing Committee

19.AA The Standing Committee shall, in collaboration with the Animals and Plants Committees:

- a) consider under Resolution Conf. ~~3.4 on Technical cooperation~~ 19.X on Capacity-building how to provide Parties requesting it with ~~regularly updated~~ information from any relevant studies, analyses or other sources on the identification of species at risk of extinction that are not yet ~~protected~~ regulated under CITES or may receive insufficient CITES ~~protection~~ regulation and that are or may be affected by international trade, ~~and technical support in the preparation of listing proposals emanating from such information~~, working in coordination with the CITES Secretariat, CITES Parties, IUCN, UNEP-WCMC, FAO, regional competent authorities, and relevant experts as appropriate so that Parties may consider such information, as appropriate, in the preparation of listing proposals under Resolution Conf. 9.24 (Rev. CoP17) on the Criteria for amendment of Appendices I and II.
- b) establish a working group, with representation from all regions, the Animals and Plants Committees, and observers to review the recommendations developed by the Animals and Plants Committees under Decision 19.BB and make recommendations on the implementation of decision 19.AA a). The terms of reference for the Working Group shall be as provided in Annex A below.

Directed to the Animals and Plants Committees

19.BB The Animals and Plants Committees shall develop draft recommendations for consideration by the Standing Committee to facilitate the implementation of CITES decision 19.AA.

Directed to the Secretariat

19.CC The Secretariat shall support the Animals, Plants and Standing Committees in the implementation of Decisions 19.AA and 19.BB including through the provision of technical expertise, and subject to external funding translation and interpretation as appropriate.

The draft decisions in document CoP19 Com. I. 5 as read out by the United States of America and amended by the European Union and its Member States, and Japan were accepted.

Proposals to amend the Appendices

89. Proposals to amend Appendices I and II

Brazil introduced document CoP19 Com. I.6 reflecting a compromise based on **proposal CoP19 Prop. 49** on *Paubrasilia echinata*. The document also outlined a series of draft decisions to be implemented intersessionally that focussed on, *inter alia*, enforcement, traceability, stockpile control and sustainable plantations for *P. echinata*. The United States of America said the descriptor at the head of document CoP19 Com. 1.6 should be amended to read '...prepared by after discussion by the working group'. Australia, the European Union and its Member States, Japan, the United Kingdom of Great Britain and Northern Ireland, and the United States supported document CoP19 Com. I. 6. The Committee accepted by consensus proposal CoP19 Prop. 49 as amended in document CoP19 Com. I. 6 and further accepted the draft decisions in document CoP19 Com. I. 6.

Species specific matters

Maintenance of the Appendices

87. Amendments to Resolution Conf. 9.24 (Rev. CoP17)

87.2 Aquatic species listed in the CITES Appendices: Proposals for a new approach to the listing of sharks and rays

The Chair of Committee I presented document CoP19 Com. I. 7 prepared by the working group on aquatic species listed in the CITES Appendices on the basis of document CoP19 Doc. 87.2. China spoke against the document, stating that many fish species were included in the appendices without meeting the criteria for inclusion. However, it would not block consensus. Document CoP19 Com. I. 7 was accepted by consensus.

Species specific matters

65. Sharks and rays (Elasmobranchii spp.)

Document CoP19 Com. I. 8, prepared by the Committee I working group on sharks and rays on the basis of document CoP19 Doc. 65, was introduced by New Zealand and the United States of America as co-chairs of the working group. The United States proposed edits to the document: in draft decision 19.EE it wished to retain the wording 'and related assessments' and continue the sentence to read 'for as it they relates to trade'. It wished the next line of text to read 'and determine if more specific guidance is needed for CITES-listed-shark species'. Finally it proposed that the same sentence conclude ' in the making of LAFs and related assessments'. With these changes, document CoP19 Com. I. 8 was accepted by consensus.

Proposals to amend the Appendices

89. Proposals to amend Appendices I and II

The Committee resumed discussions regarding **proposal CoP19 Prop. 27**.

Costa Rica, also on behalf of the other proponents of the proposal, reiterated their remarks regarding the need for inclusion of all species in the genus *Rhinoclemmys* spp. in Appendix II. The Animals Committee nomenclature specialist noted that although some species in the genus might be easily identified, others found in trade are difficult to distinguish, particularly as young animals.

The European Union and its Member States, echoed by Guyana, Switzerland and the United Kingdom of Great Britain and Northern Ireland, noted that, although it maintained the view that not all species in the genus met the criteria for inclusion in Appendix II, it did not wish to block consensus.

Proposal CoP19 Prop. 27 to include *Rhinoclemmys* spp. in Appendix II was accepted by consensus.

Mexico introduced **proposal CoP19 Prop. 28** for the inclusion of *Claudius angustatus* (Narrow-bridged musk turtle) in Appendix II, which was accepted by consensus.

Mexico introduced **proposal CoP19 Prop. 29** for the inclusion of *Kinosternon cora* and *K. vogti* in Appendix I and all other species of *Kinosternon* in Appendix II (except the species included in Appendix I).

The European Union and its Member States opposed the proposal, noting that it thought that although some species in the genus appeared to meet the criteria for inclusion in the appendices, there were insufficient data to demonstrate that other species were significantly present in, and affected by, international trade. It proposed an amendment to the proposal for the inclusion of *Kinosternon cora* and *K. vogti* in Appendix I and *K. chimalhuaca*, *K. abaxillare*, *K. angustipons*, *K. dunni*, *K. hirtipes*, and *K. sonoriense* in Appendix II.

Mexico, supported by Mali, maintained its view that listing the entire genus was necessary owing to difficulty in distinguishing species in trade and that inclusion of only part of the genus in the appendices would hamper implementation. Guatemala opposed the proposed amendment. The European Union and its Member States agreed not to block consensus.

Proposal CoP19 Prop. 29 to include *Kinosternon cora* and *K. vogti* in Appendix I and all other species of *Kinosternon* in Appendix II was accepted by consensus.

Mexico, supported by co-proponent El Salvador, introduced **proposal CoP19 Prop. 30** to include *Staurotypus salvini* and *S. triporcatus* in Appendix II, which was accepted by consensus.

The United States of America introduced **proposal CoP19 Prop. 31** to include *Sternotherus* spp. in Appendix II, which was accepted by consensus.

The United States of America introduced **proposal CoP19 Prop. 32** to include *Apalone* spp. in Appendix II (except the subspecies included in Appendix I), which was accepted by consensus.

India introduced **proposal CoP19 Prop. 33** to transfer *Nilssononia leithii* (Leith's softshell turtle) from Appendix II to Appendix I, which was accepted by consensus.

Adoption of summary records

CoP19 Com. I Rec. 11

The United States of America noted that the last sentence regarding proposal CoP19 Prop. 15 should read:

Proposal CoP19 Prop. 715 to include *Cyrtodactylus jeyporensis* in Appendix II was accepted by consensus.

Summary record CoP19 Com. I Rec. 11 was adopted with this amendment.

The Chair drew attention to the agreement for deletion of several Decisions under agenda items previously discussed. The following Decisions were agreed to be deleted:

Decisions 18.218 to 18.225 under agenda item 65. Sharks and rays (Elasmobranchii spp.).

Decisions 18.275 to 18.280 under agenda item 77. Queen conch (*Strombus gigas*)

Decisions 18.210 to 18.216 under agenda items 64.1 Report of the Secretariat and the Standing Committee and 64.2 Conservation of marine turtles

Decisions 18.300 to 18.303 under agenda item 82. Trade in medicinal and aromatic plant species

Interpretation and implementation matters

Regulation of trade

51. Quotas for leopard (*Panthera pardus*) hunting trophies

Niger proposed amendments to Decisions 18.166 and 18.169 and to paragraph 1 a) of Resolution Conf. 10.14 (Rev. CoP16). Canada, China, Indonesia, the European Union and its Member States, South Africa, the United States of America, and the United Kingdom of Great Britain and Northern Ireland, opposed these and asked Niger to withdraw them. South Africa drew attention to procedures required to amend existing quotas in Resolution Conf. 9.21 (Rev. CoP18) on *Interpretation and application of quotas for species included in Appendix I*.

Following discussion among the Parties and the Chair, Niger agreed to withdraw its proposed amendments.

The Committee agreed by consensus to amend paragraph 1 a) of Resolution Conf. 10.14 (Rev. CoP16) on *Quotas for leopard hunting trophies and skins for personal use* by changing the quota indicated for Ethiopia from “500” to “20” and by removing the quotas for Kenya and Malawi, as set out in paragraph 7 of document CoP19 Doc. 51. It was agreed to renew Decision 18.166 as amended by the European Union and its Member States and Decisions 18.168 and 18.169 b) and c). The Committee agreed to delete Decisions 18.165, 18.167, 18.169 a) and 18.170.

Closing remarks

The Chair concluded this final session of Committee I by warmly thanking his colleagues and others for their support. Participants expressed their strong appreciation of his chairmanship.

The meeting was closed at 17h00.



Motion Agenda Item 51 Proc [23.11.2022 3:06:54 PM]

Quorum: Yes > 50.00%

EU-Vote: individual

YES: 64.21%

1	AFGHANISTAN	Not Allowed
2	ALBANIA	Not Allowed
3	ALGERIA	Not Present
4	ANDORRA	Not Allowed
5	ANGOLA	ABST
6	ANTIGUA AND BARBUDA	Not Present
7	ARGENTINA	NO
8	ARMENIA	Not Allowed
9	AUSTRALIA	NO
10	AZERBAIJAN	Not Allowed
11	BAHAMAS	YES
12	BAHRAIN	Not Present
13	BANGLADESH	YES
14	BARBADOS	Not Allowed
15	BELARUS	Not Allowed
16	BELGIUM	YES
17	BELIZE	YES
18	BENIN	NO
19	BHUTAN	ABST
20	BOLIVIA (PLURINATIONAL STATE OF)	NO
21	BOSNIA AND HERZEGOVINA	Not Allowed
22	BOTSWANA	YES
23	BRAZIL	ABST
24	BRUNEI DARUSSALAM	Not Allowed
25	BULGARIA	YES
26	BURKINA FASO	NO
27	BURUNDI	NO
28	CABO VERDE	Not Allowed
29	CAMBODIA	YES
30	CAMEROON	YES
31	CANADA	YES
32	CENTRAL AFRICAN REPUBLIC	NO
33	CHAD	Not Allowed
34	CHILE	NO
35	CHINA	YES
36	COLOMBIA	YES
37	COMOROS	NO
38	CONGO	NO
39	COSTA RICA	NO
40	CÔTE D'IVOIRE	Present
41	CROATIA	YES
42	CUBA	Not Present
43	CYPRUS	YES
44	CZECH REPUBLIC	YES
45	DEMOCRATIC REPUBLIC OF THE CONGO	Not Present
46	DENMARK	YES
47	DJIBOUTI	Not Allowed
48	DOMINICA	Not Allowed
49	DOMINICAN REPUBLIC	NO



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50	ECUADOR	ABST
51	EGYPT	Not Present
52	EL SALVADOR	YES
53	EQUATORIAL GUINEA	Not Allowed
54	ERITREA	NO
55	ESTONIA	YES
56	ESWATINI	YES
57	ETHIOPIA	NO
58	EUROPEAN UNION	Present
59	FIJI	YES
60	FINLAND	YES
61	FRANCE	YES
62	GABON	NO
63	GAMBIA	NO
64	GEORGIA	Not Present
65	GERMANY	YES
66	GHANA	NO
67	GREECE	YES
68	GRENADA	Not Allowed
69	GUATEMALA	NO
70	GUINEA	NO
71	GUINEA-BISSAU	Not Present
72	GUYANA	ABST
73	HONDURAS	NO
74	HUNGARY	YES
75	ICELAND	YES
76	INDIA	YES
77	INDONESIA	ABST
78	IRAN (ISLAMIC REPUBLIC OF)	Not Allowed
79	IRAQ	Not Allowed
80	IRELAND	YES
81	ISRAEL	NO
82	ITALY	YES
83	JAMAICA	ABST
84	JAPAN	YES
85	JORDAN	Not Present
86	KAZAKHSTAN	Not Allowed
87	KENYA	NO
88	KUWAIT	Not Present
89	KYRGYZSTAN	Not Allowed
90	LAO PEOPLE'S DEMOCRATIC REPUBLIC	YES
91	LATVIA	YES
92	LEBANON	Not Allowed
93	LESOTHO	Not Present
94	LIBERIA	Present
95	LIBYA	Not Allowed
96	LIECHTENSTEIN	ABST
97	LITHUANIA	YES
98	LUXEMBOURG	YES
99	MADAGASCAR	Not Present
100	MALAWI	YES
101	MALAYSIA	NO
102	MALDIVES	ABST



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103	MALI	NO
104	MALTA	YES
105	MAURITANIA	NO
106	MAURITIUS	Not Allowed
107	MEXICO	ABST
108	MONACO	YES
109	MONGOLIA	Not Allowed
110	MONTENEGRO	Not Present
111	MOROCCO	Present
112	MOZAMBIQUE	YES
113	MYANMAR	Not Allowed
114	NAMIBIA	YES
115	NEPAL	ABST
116	NETHERLANDS	YES
117	NEW ZEALAND	YES
118	NICARAGUA	ABST
119	NIGER	NO
120	NIGERIA	NO
121	NORTH MACEDONIA	Not Allowed
122	NORWAY	NO
123	OMAN	Not Allowed
124	PAKISTAN	ABST
125	PALAU	Not Allowed
126	PANAMA	NO
127	PAPUA NEW GUINEA	NO
128	PARAGUAY	ABST
129	PERU	Present
130	PHILIPPINES	ABST
131	POLAND	Present
132	PORTUGAL	YES
133	QATAR	Not Allowed
134	REPUBLIC OF AUSTRIA	YES
135	REPUBLIC OF KOREA	ABST
136	REPUBLIC OF MOLDOVA	Not Allowed
137	ROMANIA	YES
138	RUSSIAN FEDERATION	Not Present
139	RWANDA	Not Allowed
140	SAINT KITTS AND NEVIS	Not Allowed
141	SAINT LUCIA	Not Allowed
142	SAINT VINCENT AND THE GRENADINES	Not Allowed
143	SAMOA	YES
144	SAN MARINO	Not Allowed
145	SAO TOME AND PRINCIPE	Not Allowed
146	SAUDI ARABIA	Not Allowed
147	SENEGAL	NO
148	SERBIA	Not Allowed
149	SEYCHELLES	Not Present
150	SIERRA LEONE	YES
151	SINGAPORE	Not Present
152	SLOVAKIA	YES
153	SLOVENIA	YES
154	SOLOMON ISLANDS	Present
155	SOMALIA	Not Allowed



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156	SOUTH AFRICA	YES
157	SPAIN	YES
158	SRI LANKA	Not Present
159	SUDAN	Not Present
160	SURINAME	Not Present
161	SWEDEN	YES
162	SWITZERLAND	ABST
163	SYRIAN ARAB REPUBLIC	Not Present
164	TAJIKISTAN	YES
165	THAILAND	YES
166	TOGO	NO
167	TONGA	Present
168	TRINIDAD AND TOBAGO	Not Present
169	TUNISIA	Not Present
170	TÜRKIYE	YES
171	UGANDA	YES
172	UKRAINE	ABST
173	UNITED ARAB EMIRATES	YES
174	UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IR	YES
175	UNITED REPUBLIC OF TANZANIA	YES
176	UNITED STATES OF AMERICA	YES
177	URUGUAY	NO
178	UZBEKISTAN	Not Allowed
179	VANUATU	YES
180	VENEZUELA (BOLIVARIAN REPUBLIC OF)	ABST
181	VIET NAM	NO
182	YEMEN	Not Present
183	ZAMBIA	YES
184	ZIMBABWE	YES