

CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES  
OF WILD FAUNA AND FLORA



Nineteenth meeting of the Conference of the Parties  
Panama City (Panama), 14 – 25 November 2022

Species specific matters

Jaguars (*Panthera onca*)

PROPOSED AMENDMENTS TO THE DRAFT DECISIONS ON JAGUARS AGREED AT SC74

1. This document has been submitted by Costa Rica, El Salvador, Mexico and Peru.\*

Background

2. Document SC74 Doc.75, which included an evaluation of the implementation of Decision 18.251: Study on Illegal Trade in Jaguars, was submitted at the 74th meeting of the Standing Committee held in Lyon, France, from 7 – 11 March 2022. Key findings of the study were also reported, i.e., mapping of illegal trade in jaguar specimens, uses of jaguar specimens, *modus operandi* and possible drivers, and impact on jaguar populations. The document highlighted the importance of strengthening cooperation mechanisms (Cooperation with relevant partners) with the Convention on Migratory Species (CMS) and the Coordination Committee for the 2030 Jaguar Conservation Roadmap for the Americas.
3. In the recommendations outlined in the document, the Standing Committee was invited to:
  - a) take note of the main findings and conclusions of the jaguar study;
  - b) consider the draft decisions on illegal trade in jaguars contained in Annex 1, and provide comments to the Secretariat for onward submission to the 19th meeting of the Conference of the Parties;
  - c) request the Secretariat to further engage in consultations with jaguar range States, destination countries, the host of the next Conference of the Parties, the Chair of the Animals Committee, the Secretariat of the Convention on Migratory Species and the Coordination Committee for the 2030 Jaguar Conservation Roadmap for the Americas led by the United Nations Development Programme, and other relevant stakeholders with the aim of maintaining the momentum. Consultations should focus in particular on the development of a proposal to establish a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their parts and derivatives, and other key aspects related to jaguar conservation, and on the purposes and characteristics of demand for illegal jaguar body parts in destination countries which constitute a key area for further investigation.
4. The draft decisions to be submitted for approval at the 19<sup>a</sup> meeting of the Conference of the Parties, as proposed in the Annex to document SC74 Doc. 75, have been taken into consideration, and suggested amendments are shown in the Annex to this document.
5. Following the discussion on working document SC74 Doc. 75, the Committee agreed on the draft decisions included in document Doc. SC74 Sum. 6 (Rev. 1).

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\* *The geographical designations employed in this document do not imply the expression of any opinion whatsoever on the part of the CITES Secretariat (or the United Nations Environment Programme) concerning the legal status of any country, territory, or area, or concerning the delimitation of its frontiers or boundaries. The responsibility for the contents of the document rests exclusively with its author.*

6. During the intersessional period following the 74th meeting of the Standing Committee, the CITES-CMS sub-working group on jaguars, comprised of jaguar range States, held several on-line meetings to study the draft decisions agreed at the SC74 meeting and suggested amendments that highlight the need to have a work programme in place, within the framework of the Standing Committee, to promote implementation of the actions proposed in the draft decisions, and to assess whether it would be appropriate to have a resolution on jaguars.

### Recommendations

7. In view of the above, the Conference of the Parties is invited to consider and adopt the proposed amendments to the decisions of the 74th meeting of the Standing Committee shown in the Annex to this document.

### COMMENTS OF THE SECRETARIAT

- A. The Secretariat supports, in principle, the establishment of an intersessional Standing Committee working group on jaguars as proposed in the present document. However, it recommends that the draft decisions in the Annex to the present document be revised as proposed in paragraph H for the reasons specified below.
- B. The Secretariat notes that, pursuant to paragraph c) of Article XI of the Convention, the Conference of the Parties shall “review the progress made towards the **restoration** and **conservation** of the species included in the Appendices I, II and III” (emphasis added). Jaguars are listed in Appendix I and their restoration and conservation are an essential part of the CITES mandate.
- C. Document CoP19 Doc. 73.2 mentions in paragraph 6 that following SC74 a “CITES-CMS Subgroup” on jaguars met a number of times to analyse the draft decisions on jaguars adopted by the Committee and to propose amendments to them. The Secretariat is aware of the existence of several informal groups on jaguars and notes that this group, convened at the initiative of some range States, is not a ‘formal’ group created under a CITES governing or subsidiary body.
- D. Concerning draft decision 19.BB, paragraph b), the Secretariat in its comments to document [CoP19 Doc. 73.1](#) on *Jaguars*, submitted by the Standing Committee, suggested that the establishment of a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their part and derivatives and other key aspects related to jaguar conservation would benefit from engaging local communities and including gender-based approaches and that these aspects should be considered when developing the proposal for the monitoring system. The Secretariat therefore again suggests the respective amendment to this draft decision in paragraph H below.
- E. The Secretariat notes that the amendments to the draft decisions adopted by SC74, which are proposed in document CoP19 Doc. 73.2, are found in the proposed paragraph b) of draft decision 19.CC, as well as in the new draft decision 19.DD. The Secretariat supports the proposed addition of paragraph b) in draft decision 19.CC.
- F. Concerning the draft decision 19.DD, the Secretariat supports the decision in principle but recommends the deletion of paragraph a), which proposes that the intersessional working group on jaguars to be established by the Standing Committee work in collaboration with the Secretariat to establish a programme of work covering the activities proposed in draft decisions 19.AA and 19.BB. Draft decision 19.AA is directed to the Parties, especially those that are range States of the jaguar, and relevant stakeholders, and it is unclear to the Secretariat how a programme of work under the Standing Committee could facilitate the implementation of this draft decision. Similarly, draft decision 19.BB is directed to the Secretariat and the implementation of this draft decision is clear and straight forward and does not need to be guided by a programme of work under the Committee.
- G. Concerning draft decision 19.EE, the Secretariat notes that the Standing Committee at SC74 agreed that the Committee should also make recommendations to the Secretariat for inclusion in the Secretariat’s report to the Conference of the Parties. The Secretariat therefore suggests keeping the language agreed by the Committee in draft decision 19.EE.
- H. In light of the above, the Secretariat proposes that the Conference of the Parties adopt the draft decisions in Annex 1 to document CoP19 Doc. 73.1, as amended below (text to be deleted is in ~~strike through~~, proposed

new text is underlined). The Secretariat does not recommend the adoption of draft decision 19.DD, paragraph a), as proposed in document CoP19 Doc. 73.2 (shown in **bold and strikethrough**).

***Directed to Parties, especially those that are range States of the jaguar, and relevant stakeholders***

**19.AA** Parties, especially those that are range States of the jaguar, and relevant stakeholders are encouraged to:

- a) urgently adopt comprehensive legislation and enforcement controls aimed at eliminating the poaching of jaguars and illegal trade in their parts and derivatives, including online sales of specimens;
- b) include the jaguar as a priority species to be targeted as part of enforcement operations, measures and controls deployed to respond to and address wildlife crime;
- c) ensure that any illegal domestic and international trade in jaguar specimens detected are included in annual illegal trade reports in accordance with Resolution Conf. 11.17 (Rev. CoP18) on *National reports*;
- d) promote the design and implementation of conservation corridors between range countries of the jaguar, strengthening cooperation mechanisms on a local, national and regional level in order to promote good conservation practices; channel investments to the conservation of the species; reduce the threats to the connectivity of its habitats; and strengthen the capacities of the main players involved, including by mobilizing Global Environment Facility (GEF) funding for this purpose;
- e) support the development of the proposal for establishing a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their part and derivatives and other key aspects related to jaguar conservation;
- f) raise awareness about the importance of the jaguar and its protection status, its role in the ecosystem and the threats it faces, including illegal trade;
- g) participate in the meeting of jaguar range States referred to in paragraph c) of Decision 19.BB, and other events as appropriate, in order to share experiences and knowledge about the priority issues identified to combat illegal trade in jaguars;
- h) recognize the jaguar as the flagship species of its range countries so that the protection and conservation of the species and its habitat becomes a joint priority; and
- i) provide information to the Secretariat on the measures and activities they undertook to implement the actions directed to them under this Decision.

***Directed to the Secretariat***

**19.BB** The Secretariat shall, subject to the availability of external funding, cooperate with the Secretariat of the Convention on Migratory Species and the Coordination Committee for the 2030 Jaguar Conservation Roadmap for the Americas led by the United Nations Development Programme with a view to:

- a) integrate and align conservation efforts, demand reduction strategies, behaviour change and livelihood alternatives to prevent illegal killing of jaguars and associated illegal trade in jaguar part and derivatives;
- b) develop a proposal for establishing a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their part and derivatives and other key aspects related to jaguar conservation, including engagement of local communities in the monitoring and gender-based approaches as appropriate;
- c) convene a meeting of jaguar range States to:

- i) identify opportunities for cross-border collaboration and regional cooperation, joint actions, and resource mobilisation aimed at reducing habitat loss, habitat fragmentation and human-animal conflict, and preventing the illegal killing of and illegal trade in jaguars;
- ii) review options for an intergovernmental platform aimed to support jaguar conservation and combating the poaching and illegal trade in jaguars through a continental action plan;
- iii) review the Secretariat's proposal for establishing a long-term system for monitoring poaching and other key aspects related to jaguar conservation, referred to under paragraph b) of the present Decision; and
- iv) promote the reporting of any illegal domestic and international trade in jaguar specimens in CITES annual illegal trade reports in accordance with Resolution Conf. 11.17 (Rev. CoP18) on *National reports*.

**19.CC** The Secretariat shall:

- a) support Parties in their implementation of Decision 19.AA;
- b) issue a Notification to the Parties requesting the information specified in Decision 19. AA; and
- ~~c)~~ report on the implementation of the Decisions 19.AA and 19.BB to the Standing Committee and the Conference of the Parties with recommendations as appropriate.

***Directed to the Standing Committee***

19.DD The Standing Committee shall establish an intersessional working group on jaguars (*Panthera onca*), with the following terms of reference:

- ~~a) to work in collaboration with CITES Secretariat to establish a work programme for the actions outlined in Decisions 19.AA and 19.BB.~~
- ab) based on the Secretariat's analysis in document SC74 Doc. 75, to assess whether a specific draft resolution on jaguars would be appropriate, also taking into consideration the conclusions of the meeting of jaguar range States mentioned in Decision 19.BB c), where applicable;
- be) to make recommendations to range States, and transit and destination countries, as appropriate; and
- cd) to report its conclusions and recommendations at the next meeting of the Standing Committee.

19.EE The Standing Committee shall review the implementation of Decision 19.BB, as well as the report and recommendations of the Secretariat under Decision 19.CC and the results of the intersessional working group, and make recommendations to range States, transit and destination countries, as appropriate and to the Secretariat for inclusion in the Secretariat's report to the Conference of the Parties under Decision 19.CC.

AMENDMENTS TO DRAFT DECISIONS TO BE SUBMITTED TO THE CONFERENCE OF THE PARTIES, AS  
SHOWN IN DOCUMENT SC74 SUM 6. (REV. 1),

New text is underlined; and deleted text is ~~struck through~~.

***Directed to Parties, especially those that are range States of the jaguar, and relevant stakeholders***

**19.AA** Parties, especially those that are range States of the jaguar, and relevant stakeholders are encouraged to:

- a) urgently adopt comprehensive legislation and enforcement controls aimed at eliminating the poaching of jaguars and illegal trade in their parts and derivatives, including online sales of specimens;
- b) include the jaguar as a priority species to be targeted as part of enforcement operations, measures and controls deployed to respond to and address wildlife crime;
- c) ensure that any illegal domestic and international trade in jaguar specimens detected are included in annual illegal trade reports in accordance with Resolution Conf. 11.17 (Rev. CoP18) on *National reports*;
- d) promote the design and implementation of conservation corridors between range countries of the jaguar, strengthening cooperation mechanisms on a local, national and regional level in order to promote good conservation practices; channel investments to the conservation of the species; reduce the threats to the connectivity of its habitats; and strengthen the capacities of the main players involved, including by mobilizing Global Environment Facility (GEF) funding for this purpose;
- e) support the development of the proposal for establishing a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their part and derivatives and other key aspects related to jaguar conservation;
- f) raise awareness about the importance of the jaguar and its protection status, its role in the ecosystem and the threats it faces, including illegal trade;
- g) participate in the meeting of jaguar range States referred to in paragraph c) of Decision 19.BB, and other events as appropriate, in order to share experiences and knowledge about the priority issues identified to combat illegal trade in jaguars;
- h) recognize the jaguar as the flagship species of its range countries so that the protection and conservation of the species and its habitat becomes a joint priority; and
- i) provide information to the Secretariat on the measures and activities they undertook to implement the actions directed to them under this Decision.

***Directed to the Secretariat***

**19.BB** The Secretariat shall, subject to the availability of external funding, cooperate with the Secretariat of the Convention on Migratory Species and the Coordination Committee for the 2030 Jaguar Conservation Roadmap for the Americas led by the United Nations Development Programme with a view to:

- a) integrate and align conservation efforts, demand reduction strategies, behaviour change and livelihood alternatives to prevent illegal killing of jaguars and associated illegal trade in jaguar part and derivatives;

- b) develop a proposal for establishing a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their part and derivatives and other key aspects related to jaguar conservation;
- c) convene a meeting of jaguar range States to:
  - i) identify opportunities for cross-border collaboration and regional cooperation, joint actions, and resource mobilisation aimed at reducing habitat loss, habitat fragmentation and human-animal conflict, and preventing the illegal killing of and illegal trade in jaguars;
  - ii) review options for an intergovernmental platform aimed to support jaguar conservation and combating the poaching and illegal trade in jaguars through a continental action plan;
  - iii) review the Secretariat's proposal for establishing a long-term system for monitoring poaching and other key aspects related to jaguar conservation, referred to under paragraph b) of the present Decision; and
  - iv) promote the reporting of any illegal domestic and international trade in jaguar specimens in CITES annual illegal trade reports in accordance with Resolution Conf. 11.17 (Rev. CoP18) on *National reports*.

**19.CC** The Secretariat shall:

- a) support Parties in their implementation of Decision 19.AA; and
- b) issue a Notification to the Parties requesting the information specified in Decision 19. AA; and
- ~~b~~c) report on the implementation of the Decisions 19.AA and 19.BB to the Standing Committee and the Conference of the Parties with recommendations as appropriate.

***Directed to the Standing Committee***

**19.DD** The Standing Committee shall establish an intersessional working group on jaguars (*Panthera onca*), with the following terms of reference:

- a) to work in collaboration with CITES Secretariat to establish a work programme for the actions outlined in Decisions 19.AA y 19.BB.
- b) based on the Secretariat's analysis in document SC74 Doc. 75, to assess whether a specific draft resolution on jaguars would be appropriate, also taking into consideration the conclusions of the meeting of jaguar range States mentioned in Decision 19.BB c), where applicable;
- c) to make recommendations to range States, and transit and destination countries, as appropriate: and
- d) to report its conclusions and recommendations at the next meeting of the Standing Committee.

**19.DDEE** The Standing Committee shall review the implementation of Decision 19.BB, as well as the report and recommendations of the Secretariat under Decision 19.CC and the results of the intersessional working group, and make recommendations to range States, transit and destination countries, as appropriate and to the Secretariat for inclusion in the Secretariat's report to the Conference of the Parties under Decision 19.CC.

TENTATIVE BUDGET AND SOURCE OF FUNDING  
FOR THE IMPLEMENTATION OF DRAFT RESOLUTIONS OR DECISIONS

According to Resolution Conf. 4.6 (Rev. CoP18) on *Submission of draft resolutions, draft decisions and other documents for meetings of the Conference of the Parties*, the Conference of the Parties decided that any draft resolutions or decisions submitted for consideration at a meeting of the Conference of the Parties that have budgetary and workload implications for the Secretariat or permanent committees must contain or be accompanied by a budget for the work involved and an indication of the source of funding. The Secretariat proposes the following tentative budget and source of funding.

The Secretariat has proposed a tentative budget for the implementation of the draft decisions on jaguars contained in document CoP19 Doc. 73.1, submitted by the Standing Committee. The Secretariat anticipates that the implementation of the additional envisaged activities contained in document CoP19 Doc 73.2 can be accommodated by the Secretariat and the Standing Committee as part of their regular programme of work.