

CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES  
OF WILD FAUNA AND FLORA



Nineteenth meeting of the Conference of the Parties  
Panama City (Panama), 14 – 25 November 2022

Interpretation and implementation matters

Regulation of trade

QUOTAS FOR LEOPARD (*PANTHERA PARDUS*) HUNTING TROPHIES

1. This document has been submitted by the Standing Committee.\*

Background

2. At its 18th meeting (CoP18, Geneva, 2019), the Conference of the Parties adopted Decisions 18.165 to 18.170 on *Quotas for leopard (Panthera pardus) hunting trophies* as follows:

***Directed to Parties with quotas established under Resolution Conf. 10.14 (Rev. CoP16)***

**18.165** *Parties which have quotas established under Resolution Conf. 10.14 (Rev. CoP16) on Quotas for leopard hunting trophies and skins for personal use, and which did not yet provide relevant information to the Animals Committee (Botswana, the Central African Republic and Ethiopia), are requested to review these quotas and consider whether these quotas are still set at levels which are non-detrimental to the survival of the species in the wild, and to share the outcomes of the review and the basis for the determination that the quota is not detrimental, with the Animals Committee at its 31st meeting.*

**18.166** *All Parties which have quotas for leopard hunting trophies established under Resolution Conf. 10.14 Rev. CoP16) are encouraged to exchange information and lessons learnt regarding the process for determining that such quotas are non-detrimental to the survival of the species in the wild.*

***Directed to the Animals Committee***

**18.167** *The Animals Committee shall consider the information submitted by the relevant range States under Decision 18.165 and any other relevant information, and, if necessary, make any recommendations to these range States and to the Standing Committee relating to the review.*

**18.168** *The Animals Committee shall review any information submitted by the Secretariat under Decision 18.169 and make recommendations to the Secretariat and leopard range States, as appropriate.*

***Directed to the Secretariat***

**18.169** *The Secretariat shall, subject to external resources:*

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\* *The geographical designations employed in this document do not imply the expression of any opinion whatsoever on the part of the CITES Secretariat (or the United Nations Environment Programme) concerning the legal status of any country, territory, or area, or concerning the delimitation of its frontiers or boundaries. The responsibility for the contents of the document rests exclusively with its author.*

- a) *support the reviews to be undertaken by range States referred to in Decision 18.165, upon request by a range State;*
- b) *encourage and support all Parties with quotas for leopard hunting trophies established under Resolution Conf. 10.14 (Rev. CoP16) to exchange information and lessons learnt regarding the process for determining that such quotas are non-detrimental to the survival of the species in the wild; and*
- c) *in cooperation with range States and relevant experts, develop guidance that can assist Parties in the making of non-detriment findings for trade in leopard hunting trophies in compliance with Resolution Conf. 10.14 (Rev. CoP16), share the draft guidance with the Animals Committee for its review, make such guidance available on the CITES website, and encourage its use by relevant Parties.*

**Directed to the Standing Committee**

**18.170** *The Standing Committee should consider any recommendations of the Animals Committee made in accordance with Decision 18.167, and make its own recommendations, as appropriate, for consideration at the 19th meeting of the Conference of the Parties.*

3. Regarding Decision 18.165, the Secretariat wrote to Botswana, the Central African Republic and Ethiopia on 15 January 2020, requesting them to review their leopard hunting quotas as contained in Resolution Conf. 10.14 (Rev. CoP16) on *Quotas for leopard hunting trophies and skins for personal use*, and to consider whether they are set at levels which are non-detrimental to the survival of the species in the wild. In 2020, Botswana and Ethiopia provided relevant information for consideration by the Animals Committee. This information is provided in Annex 1 and Annex 2 to document AC31 Doc. 29.2. In February 2021, the Central African Republic submitted relevant information, which is provided in Annex 3 to the same document.
4. In accordance with Decision 18.167, the Animals Committee considered the information submitted by the relevant range States and other relevant information at its 31st meeting (AC31, online, June 2021) (see document AC31 Doc. 29.2 and its addendum) and conveyed their view that the quotas for leopards for the Central African Republic and Botswana, are set at levels which are non-detrimental to the survival of the species in the wild and that, in relation to Ethiopia, the proposed reduction of the quota for leopards from 500 to 20 trophies would also be set at a level which would be non-detrimental to the survival of the species in the wild.
5. The Animals Committee also drew the attention of the Standing Committee to the fact that, at its 70th meeting (Sochi, October 2018), the “Standing Committee agreed to propose to the Conference of the Parties draft amendments to Resolution Conf. 10.14 (Rev. CoP16) so as to remove quotas for Kenya and Malawi from this resolution” – following the request to do so by these two countries (see [SC70 SR](#)). However, at CoP18, the issue was not brought to the attention of the Conference of the Parties and the proposed deletion of Kenya’s and Malawi’s quotas was not agreed.
6. At its 74th meeting (Lyon, March 2022), the Standing Committee endorsed the recommendations of the Animals Committee and decided again to propose amendments to Resolution Conf. 10.14 (Rev. CoP16) to the Conference of the Parties so as to remove quotas for Kenya and Malawi from this resolution.

Recommendations:

7. The Conference of the Parties is invited to amend paragraph 1 a) of Resolution Conf. 10.14 (Rev. CoP16) on *Quotas for leopard hunting trophies and skins for personal use* by changing the quota indicated for Ethiopia from “500” to “20” and by removing the quotas for Kenya and Malawi.

COMMENTS OF THE SECRETARIAT

- A. The Secretariat recommends that the Conference of the Parties adopt the amendments to paragraph 1 a) of Resolution Conf. 10.14 (Rev. CoP16).
- B. The Secretariat also recommends that Decisions 18.165, 18.167, 18.169 a) and 18.170 be deleted as their objective has been achieved.

- C. Concerning Decisions 18.166, 18.168 and 18.169, paragraphs b) and c), further work remains to be done and the Secretariat recommends that the Conference of the Parties retain these Decisions, re-numbering Decision 18.169 accordingly and re-naming the Decisions “*Guidance on non-detriment findings for trade in leopard (Panthera pardus) hunting trophies*” as follows:

GUIDANCE ON NON-DETRIMENT FINDINGS FOR TRADE IN LEOPARD (*PANTHERA PARDUS*)  
HUNTING TROPHIES

***Directed to Parties with quotas established under Resolution Conf. 10.14 (Rev. CoP16)***

**18.166** *All Parties which have quotas for leopard hunting trophies established under Resolution Conf. 10.14 (Rev. CoP16) are encouraged to exchange information and lessons learnt regarding the process for determining that such quotas are non-detrimental to the survival of the species in the wild.*

***Directed to the Animals Committee***

**18.168 (Rev. CoP19)** *The Animals Committee shall review any information submitted by the Secretariat under Decision 18.169 (Rev. CoP19) and make recommendations to the Secretariat and leopard range States, as appropriate.*

***Directed to the Secretariat***

**18.169 (Rev. CoP19)** *The Secretariat shall, subject to external resources:*

- ~~*a) support the reviews to be undertaken by range States referred to in Decision 18.165, upon request by a range State;*~~
- a) encourage and support all Parties with quotas for leopard hunting trophies established under Resolution Conf. 10.14 (Rev. CoP16) to exchange information and lessons learnt regarding the process for determining that such quotas are non-detrimental to the survival of the species in the wild; and*
- b) in cooperation with range States and relevant experts, develop guidance that can assist Parties in the making of non-detriment findings for trade in leopard hunting trophies in compliance with Resolution Conf. 10.14 (Rev. CoP16), share the draft guidance with the Animals Committee for its review, make such guidance available on the CITES website, and encourage its use by relevant Parties.*

**TENTATIVE BUDGET AND SOURCE OF FUNDING  
FOR THE IMPLEMENTATION OF DRAFT RESOLUTIONS OR DECISIONS**

According to Resolution Conf. 4.6 (Rev. CoP18) on *Submission of draft resolutions, draft decisions and other documents for meetings of the Conference of the Parties*, the Conference of the Parties decided that any draft resolutions or decisions submitted for consideration at a meeting of the Conference of the Parties that have budgetary and workload implications for the Secretariat or permanent committees must contain or be accompanied by a budget for the work involved and an indication of the source of funding. The Secretariat proposes the following tentative budget and source of funding.

The Secretariat proposes the following tentative budget and source of funding for the implementation of the draft decisions proposed by the Secretariat in paragraph C. above:

<b>Decision</b>	<b>Activity</b>	<b>Indicative costs (USD)</b> (excludes Programme Support Costs)	<b>Source of funding</b>
Decision 18.169 b)	Develop guidance that can assist Parties in the making of non-detriment findings for trade in leopard hunting trophies.	USD 30,000	Extrabudgetary funds

In the view of the Secretariat, the implementation of Decisions 18.166, 18.168 and 18.169 b) can be accomplished within the regular workloads of the Animals Committee and Secretariat.