

CONVENTION ON INTERNATIONAL TRADE IN ENDANGERED SPECIES
OF WILD FAUNA AND FLORA



Thirty-third meeting of the Animals Committee
Geneva (Switzerland), 12 – 19 July 2024

Species conservation and trade

Terrestrial species

JAGUARS (*PANTHERA ONCA*)

1. This document has been prepared by the Secretariat.
2. At its 19th meeting (CoP19; Panama City, 2022), the Conference of the Parties adopted Decisions 19.110 to 19.114 on *Jaguars* (*Panthera onca*), as follows:

Directed to Parties, especially those that are range States of the jaguar, and relevant stakeholders

19.110 *Parties, especially those that are range States of the jaguar, and relevant stakeholders are encouraged to:*

- a) *urgently adopt comprehensive legislation and enforcement controls aimed at eliminating the poaching of jaguars and illegal trade in their parts and derivatives, including online sales of specimens;*
- b) *include the jaguar as a priority species to be targeted as part of enforcement operations, measures and controls deployed to respond to and address wildlife crime;*
- c) *ensure that any illegal domestic and international trade in jaguar specimens detected are included in annual illegal trade reports in accordance with Resolution Conf. 11.17 (Rev. CoP19) on National reports; CoP19);*
- d) *promote the design and implementation of conservation corridors between range countries of the jaguar, strengthening cooperation mechanisms on a local, national and regional level in order to promote good conservation practices; channel investments to the conservation of the species; reduce the threats to the connectivity of its habitats; and strengthen the capacities of the main players involved, including by mobilizing Global Environment Facility (GEF) funding for this purpose;*
- e) *support the development of the proposal for establishing a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their parts and derivatives and other key aspects related to jaguar conservation;*
- f) *raise awareness about the importance of the jaguar and its protection status, its role in the ecosystem and the threats it faces, including illegal trade;*
- g) *participate in the meeting of jaguar range States referred to in paragraph c) of Decision 19.111, and other events as appropriate, in order to share experiences and knowledge about the priority issues identified to combat illegal trade in jaguars;*

- h) *recognize the jaguar as the flagship species of its range countries so that the protection and conservation of the species and its habitat becomes a joint priority due to its ecological significance; and*
- i) *provide information to the Secretariat on the measures and activities they undertook to implement the actions directed to them under this Decision.*

Directed to the Secretariat, in cooperation with the Secretariat of the Convention on Migratory Species and the Coordination Committee for the 2030 Jaguar Conservation Roadmap for the Americas led by the United Nations Development Programme

19.111 *The Secretariat shall, subject to the availability of external funding, cooperate with the Secretariat of the Convention on Migratory Species and the Coordination Committee for the 2030 Jaguar Conservation Roadmap for the Americas led by the United Nations Development Programme with a view to:*

- a) *integrate and align conservation efforts, demand reduction strategies, behaviour change and livelihood alternatives to prevent illegal killing of jaguars and associated illegal trade in jaguar parts and derivatives;*
- b) *develop a proposal for establishing a long-term system for monitoring illegal killing of jaguars, associated illegal trade in their parts and derivatives and other key aspects related to jaguar conservation, including engagement of local communities and indigenous peoples in the monitoring and gender-based approaches as appropriate;*
- c) *convene a meeting of jaguar range States to:*
 - i) *identify opportunities for cross-border collaboration and regional cooperation, joint actions, and resource mobilisation aimed at reducing habitat loss, habitat fragmentation and human-animal conflict, and preventing the illegal killing of and illegal trade in jaguars;*
 - ii) *review options for an intergovernmental platform aimed to support jaguar conservation and combating the poaching and illegal trade in jaguars through a continental action plan;*
 - iii) *review the Secretariat's proposal for establishing a long-term system for monitoring poaching and other key aspects related to jaguar conservation, referred to under paragraph b) of the present Decision; and*
 - iv) *promote the reporting of any illegal domestic and international trade in jaguar specimens in CITES annual illegal trade reports in accordance with Resolution Conf. 11.17 (Rev. CoP19) on National reports.*

19.112 *The Secretariat shall:*

- a) *support Parties in their implementation of Decision 19.110;*
- b) *issue a Notification to the Parties requesting the information specified in Decision 19.110; and*
- c) *report on the implementation of the Decisions 19.110 and 19.111 to the Standing Committee and the Conference of the Parties with recommendations as appropriate.*

Directed to the Standing Committee

19.113 *The Standing Committee shall establish an intersessional working group on jaguars (Panthera onca), with the following terms of reference:*

- a) *based on the Secretariat's analysis in document SC74 Doc. 75, to assess whether a specific draft resolution on jaguars would be appropriate, also taking into consideration the conclusions of the meeting of jaguar range States mentioned in Decision 19.111, paragraph c), where applicable;*

- b) *to make recommendations to range States, and transit and destination countries, as appropriate: and*
- c) *to report its conclusions and recommendations at the next meeting of the Standing Committee.*

19.114 *The Standing Committee shall review the implementation of Decision 19.111, as well as the report and recommendations of the Secretariat under Decision 19.112 and the results of the intersessional working group, and make recommendations to range States, transit and destination countries, as appropriate and to the Secretariat for inclusion in the Secretariat's report to the Conference of the Parties under Decision 19.112.*

3. The Secretariat reported progress on the implementation of Decisions 19.110 to 19.114 to the Standing Committee at its 77th meeting (SC77; Geneva, November 2023) in document [SC77 Doc.43](#). Based on the deliberations on that document, the Standing Committee requested the Secretariat to (see summary record [SC77 SR](#)):

- a) *prepare terms of reference for the creation of a modular system for monitoring illegal killing of jaguars, illegal trade in their parts and derivatives and other aspects related to conservation, for consideration by the 33rd meeting of the Animals Committee and the 78th meeting of the Standing Committee;*
- b) *prepare terms of reference for the creation of an intergovernmental platform as specified in paragraph 21 of document SC77 Doc. 43, including the option of a joint CITES-CMS jaguar initiative. The terms of reference should be presented to the next meeting of the Standing Committee (SC78);*
- c) *The Standing Committee also recommended that, in line with activity B10 of the CMS-CITES Joint Work Programme 2021-2025 (Annex 2, SC73 Doc. 13), which establishes that the Secretariats of both Conventions should "collaborate on the conservation of the jaguar, taking into account existing mandates and ongoing efforts and initiatives in the region", both Secretariats jointly develop, in close consultation with jaguar range States and inviting contributions from the Convention on Biological Diversity and other relevant organizations, a joint working programme establishing specific priorities for jaguar conservation throughout the region, activities to promote coexistence, and necessary actions for preventing and combating illegal killing and illegal trade of jaguars, their parts and derivatives for consideration by the 33rd meeting of the Animals Committee and the 78th meeting of the Standing Committee.*

4. The Secretariat estimates the cost of a consultancy for preparing the terms of reference mentioned in paragraph 3 a) and 3 b) and the draft joint working programme mentioned in paragraph 3 c) above at USD 30,000. The Secretariat appreciates the support provided by Switzerland for the implementation of the above-mentioned SC77 recommendations.

5. Based on the deliberation and outcomes of the Meeting of jaguar range States held in Cuiabá, Brazil, from 18 to 22 September 2023, the Secretariat drafted in consultation with the Secretariat of the Convention on Migratory Species (CMS) terms of reference for the consultancy mentioned in paragraph 4 above. In doing so, the Secretariat took note of the comments provided by the Standing Committee in the discussion of this item at SC77 and insights provided by Parties, partners, and relevant stakeholders. The terms of reference for the consultancy are provided as an Annex to the present document.

6. The Secretariat invites the attention of the Animals Committee to the following seven areas of work that could be considered in the continental action plan, as well as relevant actors potentially willing to provide support to jaguar range States for the implementation of the most relevant activities:

- a) *Fulfilment of international commitments to CITES, the CMS and the CBD*
[Actors potentially willing to provide support, to be defined later: United Nations Development Programme (UNDP), United Nations Environment Programme (UNEP), United Nations Office on Drugs and Crime (UNODC), Food and Agriculture Organization of the United Nations (FAO), Amazon Cooperation Treaty Organization (ACTO), World Wide Fund for Nature (WWF), Wildlife Conservation Society (WCS), Humane Society International (HSI), Defenders of Wildlife, Panthera, local non-governmental organizations, etc.].
- b) *Cross-border conservation activities*
(Actors potentially willing to provide support, to be defined later: WWF, WCS, HSI, Defenders of Wildlife, Panthera, local non-governmental organizations, academia, research institutes, etc.).

- c) *Combating illegal cross-border trade*
[Actors potentially willing to provide support, to be defined later: UNODC, ACTO, Network for Observance and Application of Wildlife Regulations in Central America and the Dominican Republic (ROAVIS/CAWEN), WWF, WCS, HSI, Defenders of Wildlife; Panthera, local non-governmental organizations, etc.].
 - d) *Information sharing – communication network*
(Actors potentially willing to provide support, to be defined later: FAO, ACTO, RED JAGUAR, SIG JAGUAR, WWF, WCS, Panthera, etc.).
 - e) *Raising of joint funds for regional and cross-border activities:*
(Actors potentially willing to provide support, to be defined later: UNDP, UNEP, UNODC, FAO, etc.).
 - f) *Awareness-raising and education (this item should include consideration of the demand reduction component in local markets, transit countries and consumer countries).*
(Actors potentially willing to provide support, to be defined later: UNDP, ACTO, WWF, WCS, HSI, Defenders of Wildlife, Panthera, local non-governmental organizations, UNESCO – suggested by Costa Rica –, etc.).
 - g) *Legislation*
(Actors potentially willing to provide support, to be defined later: FAO, UNEP, UNODC, WWF, WCS, HSI, Defenders of Wildlife, Panthera, etc.).
7. Considering the scope and expected products of the consultancy, the Secretariat invites the comments of the Animals Committee on the terms of reference contained in the Annex. The Secretariat considers that a situational analysis / diagnosis system could be an additional and indispensable activity or product for the subsequent conceptualization of solutions. Otherwise, the system may be designed without sufficient knowledge of the institutional context. A situational analysis / diagnosis was therefore included as a first step in the ToR.
 8. It is also important to bear in mind that the design of an intergovernmental platform for jaguar conservation requires the data or information listed in the previous paragraph. Additionally, it requires consultation for the inclusion of variables, indicators and strategic information within the framework of the mandates of the relevant Conventions: CITES, CMS and Convention on Biological Diversity (CBD), as appropriate. These form the basis for the development of a solid proposal that responds to the needs and interests of the range States, and the portfolios and initiatives of the donors and stakeholders involved.
 9. It is worth recalling that eight jaguar range States are not members of CMS: Belize, Colombia, Guatemala, Guyana, Mexico, Nicaragua, Suriname and the Bolivarian Republic of Venezuela (see document SC77 Doc. 43, para. 19). When envisaged during the Brazil meeting, it seemed the goal of the intergovernmental platform went beyond just the implementation of the CITES-CMS Joint Programme of Work. The Secretariat is of the view that it would be useful to consider within the ToR the development of the three products (system, platform and programme), and include as part of the situational analysis the identification of linkages and complementarities associated with existing and proposed initiatives, to promote integration, leverage cooperation and avoid duplication of efforts/information.

Recommendations

10. The Animals Committee is invited to take note of the Secretariat's progress in the implementation of SC77 recommendations on jaguars and provide comments and feedback on the draft terms of reference in the Annex to the present document.

DRAFT TERMS OF REFERENCE

IMPLEMENTATION OF CITES STANDING COMMITTEE'S RECOMMENDATIONS ON JAGUARS AS ADOPTED AT ITS 77TH MEETING (SC77; GENEVA, NOVEMBER 2023) PURSUANT TO DECISION 19.111

Duties and Responsibilities

1. Undertake a situational analysis that includes:
 - a) mapping of main players that generate or report information relating to jaguar conservation, threats, illegal trade in their parts and derivatives and other aspects related to conservation;
 - b) data quality (quality of data currently being collected by various players);
 - c) technological requirements to guarantee the interoperability and sustainability of a proposed solution for a monitoring system;
 - d) agreed definition of variables or indicators;
 - e) existing and proposed initiatives, their linkages and complementarities, to promote integration, leverage cooperation and avoid duplication of efforts/information; and
 - f) consultation with range States, other actors identified, as well as secretariats of CITES, the Convention on Migratory Species (CMS) and the Convention on Biological Diversity (CBD) relating to variables, indicators and strategic information available based on their respective mandates, as appropriate.
2. Prepare terms of reference for the creation of a modular system for monitoring illegal killing of jaguars, illegal trade in their parts and derivatives and other aspects related to conservation [see summary record SC77 SR, para. 43 b)], taking the following into consideration:
 - a) the results of the situational analysis.
 - b) promoting and supporting reporting to the CITES Illegal Trade Database as an integral part of the envisaged system. This includes ensuring that any system established aligns with the current *CITES Annual Illegal Trade Report* template and guidelines (<https://cites.org/sites/default/files/eng/reports/illegaltrade/E-AITR-Guidelines-SC77.pdf>), to facilitate data recording in a standardized manner that can easily be submitted and processed for inclusion in the database.
 - c) data in the CITES Illegal Trade Database is available to Parties for analyses regarding wildlife crime as it affects them, through the CITES Illegal Trade Database data dissemination platform (<https://citesdata.un.org/>).
 - d) the system should be able to produce a periodic report on the status of the jaguar in range States for submission to each meeting of the Conference of the Parties (see document SC77 doc. 43, para. 16).
3. Prepare terms of reference for the creation of an intergovernmental platform as specified in paragraph 21 of document SC77 Doc. 43, including the option of a joint CITES-CMS jaguar initiative. The terms of reference should include:
 - a) an intergovernmental cooperation mechanism, its governance and a budget, as well as a glossary and an inventory of existing national platforms [see document SC77 Doc. 43, para. 21)];
 - b) the platform should include a working programme with five thematic areas:
 - i) habitat/conservation;
 - ii) promotion of coexistence;

- iii) prevention (this may include strategies to reduce the demand of illegal jaguar products, livelihood alternatives, cooperation mechanisms, education, etc.);
- iv) enforcement (i.e., combating illegal killing of jaguars and illegal trade in their parts and derivatives); and
- v) funding mechanisms as specified in paragraph 22 of document SC77 doc. 43.

4. Develop a proposal of a draft CITES-CMS joint working programme that includes the following:

- a) specific priorities for jaguar conservation throughout the region,
- b) activities to promote coexistence, and
- c) necessary actions for preventing and combating illegal killing and illegal trade of jaguars, their parts and derivatives.

Ultimate result of service

There are four key outputs to be produced under this consultancy:

- a) Situational analysis
- b) Terms of reference for a system for monitoring illegal killing of jaguars, illegal trade in their parts and derivatives and other aspects related to conservation.
- c) Terms of reference for a proposal for an intergovernmental platform that will allow the transboundary cooperation of range States for Jaguar with the support of conservation organizations, including the option of a joint CITES-CMS jaguar initiative.
- d) A draft CITES-CMS Joint Programme of Work for the conservation of jaguar across its range.