Annotated Biennial report format linking with the CITES Strategic Vision Indicators

Analysis by the CITES Standing Committee Working Group on Special Reporting Requirements

The report format below has been annotated in highlighted text to make links with where information should be able to support the CITES Strategic Vision Indicators. Please refer to http://www.cites.org/eng/news/E-SV-indicators.pdf for details of the indicators. Much of the report format does not link with the Strategic Vision Indicators, which raises a query about the value of asking these questions, and a suggestion that the Biennial Report format could be dramatically shortened or refocused.

Some notes in this colour make suggestions for amendments to make the linkage more explicit, or to make suggestions for questions which would make better links with the indicators.

Text in grey below is part of the introduction to the report format. The size of the text and paragraph spacing has been reduced from the original document to keep it on this page.

This is a working document subject to revision, provided for review by the 62nd meeting of the Standing Committee, Geneva July 2012.

Article VIII, paragraph 7, of the Convention requires each Party to submit to the CITES Secretariat a biennial report on legislative, regulatory and administrative measures taken to enforce the provisions of the Convention.

The present format for the submission of biennial reports was adopted by the Conference of the Parties at its 13th meeting (Bangkok, 2004).

This format allows Parties to present information in a standard manner, so that it can be easily computerized, with three main objectives:

i) To enable monitoring of the implementation and effectiveness of the Convention;

- ii) To facilitate the identification of major achievements, significant developments, or trends, gaps or problems and possible solutions; and
- iii) Provide a basis for substantive and procedural decision-making by the Conference of the Parties and various subsidiary bodies.

Information on the nature and extent of CITES trade should be incorporated into the annual report, whereas the biennial report should focus on measures taken to implement the Convention.

General principles

- i) The biennial report format that follows is divided into five parts:
 - A. General information;
 - B. Legislative and regulatory measures: related to adoption and review of laws and regulations;
 - C. Compliance and enforcement measures: related to compliance monitoring as well as administrative, civil or criminal enforcement;
 - D. Administrative measures: related to the structure and activities of CITES authorities; and
 - E. General feedback.
- Each biennial report should cover the period from 1 January of the first year to 31 December of the second year covered by the report. The report should be submitted to the Secretariat by 31 October of the year following the reporting period.
- iii) Biennial reports should be prepared in one of the three working languages of the Convention (English, French, Spanish).
- iv) Parties are encouraged to prepare and submit their biennial reports in electronic form.

A. General information

Party	
Period covered in this report (e.g. 1 January 2003 to 31 December 2004)	
Details of agency preparing this report	
Contributing agencies, organizations or individuals	

B. Legislative and regulatory measures

1		ES-relevant legislation already been Yes (fully)					Ľ		
	provided under the CITI		•	tion Project?	Yes (pa	artly)			
	If yes, ignore questions			No	No [
	Indicator 1.1.1 (partial	link)			No info	rmation	/unknown		
2	If any CITES-relevant le following details:	vant legislation has been planned, drafted or enacted, please provide							
	Title and date:			Status:					
	Brief description of contents:								
3	Is enacted legislation available in one of the working Yes								
	languages of the Conve	ention?			No		Γ		
					No info	rmation			
4	If yes, please attach a c				legislation attached				
	or key legislative provisi	ions that w	ere gaze	tted.	provided previously				
				not available, will send					
					later				
5	Which of the following is				domestic	: Т	īck all applicab	le	
	measures adopted for C								
	accordance with Article			,					
	-		he condit			·····	prohibition of:		
	Issue	Yes	No	No information	Yes	No	No informatio	'n	
	Trade								
	Taking								
	Possession								
	Transport								
	Other (specify)								
	Additional comments								

6	What were the results of any review or assessment of Tick all applicable the effectiveness of CITES legislation, with regard to the following items?						
	Item	Adequate	Partially Inadequate	Inadequate	No information		
	Powers of CITES authorities						
	Clarity of legal obligations						
	Control over CITES trade						
	Consistency with existing policy on wildlife management and use						
	Coverage of law for all types of offences						
	Coverage of law for all types of penalties						
	Implementing regulations						
	Coherence within legislation						
	Other (please specify)						
	Please provide details if available	:					
7	If no review or assessment has ta		ne	Yes			
	planned for the next reporting per	iod?		No			
				No info	ormation		
	Please provide details if available						
8	Has there been any review of leg subjects in relation to implementa			Ti	ck all applicable		
	Subject		Yes	No	No information		
	Access to or ownership of natural						
	Harvesting						
	Transporting of live specimens						
	Handling and housing of live spec	cimens					
	Please provide details if available	:	i	•			
9	Please provide details of any add	itional measure	s taken:				

Possible additional questions under section B

Indicator 1.3.1: Do you do the following?

- 1. Register operations that breed appendix I species (12.10)
- 2. Register Scientific Institutions (11.15)
- 3. Register nurseries (9.19)
- 4. Register exporters and plants processing caviar (12.7)
- 5. Implement Personal and Household Effects Exemption (13.7)
- 6. Issue Certificates of Ownership (10.20)
- 7. Implement export quotas (14.7)

Indicator 1.7.3: Does your CITES relevant legislation provide for investigating and penalising CITES offences?

		Yes	No info	No ormation
1	Have any of the following compliance monitoring operation	is been und	ertaken?	
	Review of reports and other information provided by traders and producers			
	Inspections of traders, producers, markets			
	Border controls			
	Other (specify):			
2	Have any administrative measures (e.g. fines, bans, suspensions) been imposed for CITES-related violations?			
3	If Yes, please indicate how many and for what types of viol details.	ations. If av	ailable, pleas	e attach
4	Have any significant seizures, confiscations and forfeitures of CITES specimens been made?			
5	If information available:		Number	1
	Significant seizures/confiscations			
	Total seizures/confiscations			
	If possible, please specify per group of species or attach details.			
6	Have there been any criminal prosecutions of significant CITES-related violations?			
7	If Yes, how many and for what types of violations? If availa Annex.	ble, please	attach details	sas
8	Have there been any other court actions of CITES-related violations?			
9	If Yes, what were the violations involved and what were the m Annex.	esults? Plea	se attach deta	ails as
10	How were the confiscated specimens usually disposed of?	•	Tick if a	pplicable
	 Return to country of export 			
	 Public zoos or botanical gardens 			
	 Designated rescue centres 			
	 Approved, private facilities 			
	 Euthanasia Other (specify): 			
	Comments:			
11	Has detailed information been provided to the Secretariat	Ye	S	
	on significant cases of illegal trade (e.g. through an	. No)	
	ECOMESSAGE or other means), or information on convicte illegal traders and persistent offenders?		t applicable	
			information	
	Comments:			
12	Have there been any cooperative enforcement activities w other countries (e.g. exchange of intelligence, technical su		S	

C. Compliance and enforcement measures

	investigative assistance, joint operation, etc.)?	No	
		No information	
13	If Yes, please give a brief description:		
14	Have any incentives been offered to local communities to assist	Yes	
	in the enforcement of CITES legislation, e.g. leading to the arrest and conviction of offenders?	No	
15	If Yes, please describe:		
16	Has there been any review or assessment of CITES-related	Yes	
	enforcement?	No	
		Not applicable	
		No information	
	Comments:		
17	Please provide details of any additional measures taken:		

D. Administrative measures

D1 Management Authority (MA)

1	Have there been any changes in the designation of or contact	Yes	
•	information for the MA(s) which are not yet reflected in the	No	
	CITES Directory?		
	Indicator 1.1.2 (partial link)	No information	
2	If Yes, please use the opportunity to provide those changes here.		
3	If there is more than one MA in your country, has a lead	Yes	
	MA been designated?	No	\square
		No information	\Box
4	If Yes, please name that MA and indicate whether it is identified as	s the lead MA in the	
-	CITES Directory.		
5	How many staff work in each MA? Indicator 2.2.1		
6	Can you estimate the percentage of time they	Yes	
	spend on CITES-related matters?	No	
		No information	
	If yes, please give estimation: Indicator 2.2.1		
7	What are the skills/expertise of staff within the MA(s)?	Tick if appli	cable
	- Administration		
	– Biology		
	 Economics/trade 		
	 Law/policy 		
	 Other (specify): 		
	 No information 		
8	Have the MA(s) undertaken or supported any research activities	Yes	
	in relation to CITES species or technical issues (e.g. labelling,	No	
	tagging, species identification) not covered	No information	
	in D2(8) and D2(9)?		

9	If Yes, please give the species name and provide details of the kind of research involved.
10	Please provide details of any additional measures taken:

Possible additional questions under section D1

Indicator 1.8.1: Do you have resources or training in place to support permit officers?

D2 Scientific Authority (SA)

1	Have there been any changes in the designation of or contact information for the SA(s) which are not yet reflected in the CITES Directory?	Yes No No information	
	Indicator 1.1.2 (partial link)		
2	If Yes, please use the opportunity to provide those changes here.	-	
3	Is the designated Scientific Authority independent from the	Yes	
	Management Authority?	No	
		No information	
4	What is the structure of the SA(s)?	Tick if app	licable
	 Government institution 		
	 Academic or research institution 		
	 Permanent committee 		
	 Pool of individuals with certain expertise 		
	 Other (specify): 		
5	How many staff work in each SA on CITES issues? Indica	tor 2.2.1	
6	Can you estimate the percentage of time they spend on CITES-	Yes	
	related matters	No	
		No information	
	If yes, please give estimation: Indicator 2.2.1		
7	What are the skills/expertise of staff within the SA(s)?	Tick if app	licable
	– Botany		
	– Ecology		
	– Fisheries		
	– Forestry		
	– Welfare		
	– Zoology		
	 Other (specify): 		
	- No information		
8	Have any research activities been undertaken by the SA(s) in	Yes	
	relation to CITES species?	No	
	Indicator 1.5.1 There are numerous researchers and studies in the area of population assessment. The Scientific Authority	No information	
	does not necessarily carry out this work directly.		

9	9 If Yes, please give the species name and provide details of the kind of research involved.													
	Species name	Populations				Illegal trade	Other (specify)							
	 Indicator 1.5.1 Potential for change to species focus question. No information Arrange these questions in a table format: What is total number of indigenous species listed in Appendix II or Appendix I? % where conservation status known % where population trend is increasing, stable, decreasing, unknown 													
10	Have any project proposals for scientific research been submitted to the Secretariat under Resolution Conf. 12.2?			Yes No No informat										
11	Please pro	ovide details of a	ny additional me	asures tak	en:		Please provide details of any additional measures taken:							

Possible additional questions under section D2

Indicator 1.5.2: Do you have standard procedures for making Non-Detriment Findings?

Indicator 1.5.3: Do you implement annual export quotas?

Indicator 1.5.4: Have any range populations of species been included in the review of significant trade? If yes provide name of species, date of inclusion, and date of removal.

Indicator 1.8.1: Do you have resources or training in place to support the making of Non-Detriment Findings?

D3 Enforcement Authorities

1	Has the Secretariat been informed of any enforcement	Yes					
	authorities that have been designated for the receipt of confidential enforcement information related to CITES?	No					
		No information					
2	If No, please designate them here (with address, phone, fax ar	nd email).					
3	Is there a specialized unit responsible for CITES-related	Yes					
	enforcement (e.g. within the wildlife department, Customs, the police, public prosecutor's office)?	No					
	Indicator 1.7.2	Under consideration					
		No information					
4	If Yes, please state which is the lead agency for enforcement:	Indicator 1.7.2					
5							
	Please provide details of any additional measures taken:	Indicator 1.7.4 - more					
	directed question needed for the indicator: Do you use risk assessment to target CITES enforcement effort?						

Possible additional questions under section D3

Indicator 1.7.1: Do you participate in :

- regional enforcement action plans Y/N?regional enforcement networks Y/N?
- national enforcement action plans Y/N?
- national interagency enforcement coordination networks Y/N?

Indicator 1.8.1: Do you have resources or training in place to support enforcement officers?

D4 Communication, information management and exchange

1	To what extent is C	Tick if applicable					
	 Monitoring and 						
	 Monitoring and 						
	- Permit issuance						
	 Not at all 						
	- Other (specify):						
2	Do the following a	uthoritie	s have ac	cess to th	ne Inte	rnet?	Tick if applicable
	Authority	Yes, continuous	Yes, but only through a dial- up connection	Yes, but only through a different office	Some offices only	Not at all	Please provide details where appropriate
	Management Authority						

	Scientific Authority								
	Enforcement Authority								
3	Is there an electronic information system providing information on Yes							Yes	
	CITES species?				-			No	
								No information	
4	If Yes, does it provide information on:							Tick if appl	icable
	 Legislation (national, regional or international)? 								
	 Conservation st 	atus (n	ational, re	gional, int	ternatio	onal)?			
	 Other (please s 	pecify):							
5	Is it available throu	igh the	Internet:					Yes	
								No	
								Not applicable	
								No information	
	Please provide UR	L:							

6	Do the authorities indicated have access to the following publications? Tick if ap				
	Publication	Management Authority	Scientific Authority	Enforcement Authority	
	2003 Checklist of CITES Species (book)				
	2003 Checklist of CITES Species and Annotated Appendices (CD-ROM)				
	Identification Manual				
	CITES Handbook				
	Note: This question needs to be updated (and with no dates if possible) as the publications mentioned are dated and internet access rather than paper copies may be used more by some Parties.				
7	If not, what problems have been encounter	ed to access this	information?		
8	Have Enforcement Authorities reported to t on:	he Management /	Authority	Tick if applicable	
	 Mortality in transport? 				
	– Seizures and confiscations?				
	 Discrepancies in number of items in per of items actually traded? 	mits and number			
	Comments:				
9	Is there a government website with informative requirements?		No	nformation	
10	Have CITES authorities been involved in an activities to bring about better accessibility of the Convention's requirements to the wide	to and understand der public?		Tick if applicable	
	Indicator 3.2.1, 3.2.2 if amended to add M assess public understanding of CITES.	arket surveys to			
	 Press releases/conferences 				
	 Newspaper articles, radio/television app 	earances			
	 Brochures, leaflets 				
	- Presentations				
	– Displays				
	 Information at border crossing points 				
	 Telephone hotline 				
	– Other (specify):				
	Please attach copies of any items.				
11	Please provide details of any additional me	asures taken:	Indicator	3 <mark>.2.1</mark>	

D5 Permitting and registration procedures

1	signatures of officials empo	owered to sign CITES permits/ previously to the Secretariat?				Yes No Not applicable No information			
	If no, please provide details	s of any:		NO INFORMATION					
	 Changes in permit format: 								
	 Changes in designation 		of relevan	t offic	cials:				
2	To date, has your country d	leveloped writter	n permit p	oroce	dures	for	Tick if appli	cable	
	any of the following? Indi								
	question: Are these procedu					10.01			
	amended: Add 'simplified p to list of questions								
				ν	′es	No	No informatio		
	Permit issuance/acceptance								
	Registration of traders	<u>,, , , , , , , , , , , , , , , , , , ,</u>	<u>-</u> Γ						
	Registration of producers			 [
3	Please indicate how many	CITES docume	nte were	issur	 hne he	denied	Lin the two-vear		
Ŭ	period? (Note that actual tr						2		
	question refers to issued d				•	-			
		Import or		F	Re-				
	Year 1	introduction	Export		port	Other	Comments	;	
		from the sea		<u> </u>	I				
	How many documents were issued?								
	How many applications								
	were denied because of serious omissions or								
	misinformation?								
	Year 2								
	How many documents								
	were issued?								
	How many applications								
	were denied because of								
	serious omissions or misinformation?								
4	Were any CITES documen	te that were iss	ued later	Canc	 halled		Yes		
	and replaced because of s)	No		
							No information		
5	If Yes, please give the reas	sons for this.							
6	Please give the reasons fo		TES docu	ımen	its fron	n	Tick if appli	cable	
	other countries.	•					· ·		
	Rea	ason			Yes	No	No informatio	n	
	Technical violations								
	Suspected fraud								
	Insufficient basis for finding	-							
	Insufficient basis for finding	j of legal acquis	ition						
	Other (specify):								
7	Are harvest and/or export of	•	a manage	emer	nt tool i	in the	Yes		
	procedure for issuance of p	permits?					No		
							No information		

Comments	
How many times has the Scientific Authority been requested to provide o	pinions?
Has the MA charged fees for permit issuance, registration or related CITES activities?	Tick if applicable
 Issuance of CITES documents: 	
– Licensing or registration of operations that produce CITES species	
 Harvesting of CITES-listed species 	
 Use of CITES-listed species 	
 Assignment of quotas for CITES-listed species 	
 Importing of CITES-listed species 	
– Other (specify):	
If Yes, please provide the amounts of such fees.	
Have revenues from fees been used for the implementation of CITES or wildlife conservation?	Tick if applicable
– Entirely	
– Partly	
– Not at all	
 Not relevant 	
Comments:	
Please provide details of any additional measures taken:	
	How many times has the Scientific Authority been requested to provide of Has the MA charged fees for permit issuance, registration or related CITES activities? - Issuance of CITES documents: - Licensing or registration of operations that produce CITES species - Harvesting of CITES-listed species - Use of CITES-listed species - Assignment of quotas for CITES-listed species - Importing of CITES-listed species - Other (specify): If Yes, please provide the amounts of such fees. Have revenues from fees been used for the implementation of CITES or wildlife conservation? - Entirely - Partly - Not at all - Not relevant Comments:

D6 Capacity building

1	Have any of the following activities been und effectiveness of CITES implementation at th									
	Increased budget for activiti		Impro	vemen	t of n	ation	al networks			
	Hiring of more staff			Purchase of technical equipment for monitoring/enforcement						
	Development of implementation		Comp	outeriza	ition					
	Other (specify):	dicator 2	.2.2	A						
2	Have the CITES authorities building activities provided				rom any	y of th	ne fol	llowing capacity-		
	Please tick boxes to indicat target group and which acti Target group		Oral or written advice/guidanc	Technical assistance	Financial assistance	Training	Other (specify)	What were the external sourc	-	
	Staff of Management Autho	rity		Π			П			
	Staff of Scientific Authority	2								
	Staff of enforcement authorities									
	Traders									
	NGOs									
	Public									
	Other (specify):									
								Indicator 1.6.3, 1.8.3 (partial link		
3	Have the CITES authorities activities?	been the	provide	ers of a	ny of th	e foll	owing	g capacity-building		
	Please tick boxes to indicate target group and which active		Oral or written advice/guidance	Technical assistance	Financial assistance	Training	Other (specify)	Details		
	Target group	•.	ğО	as as	ы ай ай		Ö			
	Staff of Management Author	Tity								
	Staff of Scientific Authority									
	Staff of enforcement authori	ties								
	Traders									
	NGOs									
	Public									
	Other parties/International n									

		Other (specify)	
		Indicator 1.6.3, 1.8.1, 1.8.3(partial link)	
Ì	4	Please provide details of any additional measures taken:	

D7 Collaboration/cooperative initiatives

1	Is there an inter-agency or inter-sectoral committee on CITES? Yes									
							No			
							No informa	ation		
2	If Yes, which agencies are represented and how often does it meet?									
3	If No, please inc									
	Authority to ensure coordination among CITES authorities (e.g. other MAs, SAs, Customs, police, others):									
		Daily	Weekly	Monthly	Annually	None	No	Oth		
							information	(spe	cify)	
	Meetings									
	Consultations									
4	At the national local		e there be	en any effo	orts to	Tick if	applicable	Deta avail		
	Agencies for development and trade							avan		
		•								
	Provincial, state			onues						
	Indigenous peop	•	ontor onoo	aiationa						
	Trade or other p									
	Other (specify)									
5		n Mom	orondo of	Inderator	diag or other	formal		if oppli	aabla	
Э	To date, have an arrangements for						TICK	if appli	Capie	
	agreed betweer									
	agencies?									
	Scientific Author	nty								
	Customs									
	Police	tharitiaa	(an a cifu)							
	Other border authorities (specify):									
	Other governme	•	cies							
	Private sector b	oules								
	NGOs Othor (specify):									
	Other (specify):									

6	Have government staff participated in any regional activities related to CITES?	Tick if appl	icable
	Workshops		
	Meetings		
	Other (specify):		
	Indicator 3.3.3 (partial link)		
7	Has there been any effort to encourage any non-Party to accede	Yes	
	to the Convention?	No	
		No information	
8	If Yes, which one(s) and in what way?		
9	Has technical or financial assistance been provided to	Yes	
	another country in relation to CITES?	No	
	Indicator 3.1.3	No information	
10	If Yes, which country(ies) and what kind of assistance was provided	?	
11	Has any data been provided for inclusion in the CITES	Yes	
	Identification Manual?	No	
		No information	
12	If Yes, please give a brief description.		
13	Have measures been taken to achieve coordination and reduce	Yes	
	duplication of activities between the national authorities for CITES and other multilateral environmental agreements (e.g. the	No	
	biodiversity-related conventions)?	No information	
	Indicator 3.3.1 (partial link), 3.5.2 Not directly linked. Would need a direct question or additional tick box: Average number of times international organizations or agreements are consulted?		
14	If Yes, please give a brief description.		
15	Please provide details of any additional measures taken:		

Possible additional questions under section D7

Indicator 1.6.1: Is your country signatory to any bilateral and/or multilateral cooperative agreements for co-management of shared species by range states?

Indicator 1.6.2: Does your country have cooperative management plans in place for shared populations of CITES listed species?

Indicator 3.3.3: Has funding been received to facilitate CITES workshops, training or other capacity building activities from (a) intergovernmental organizations or (b) nongovernmental organizations?

D8 Areas for future work

1	Are any of the following activities needed to enhance effectiveness of CITES implementation at the national level and what is the respective level of priority?								
	Activity	High	Medium	Low					
	Increased budget for activities								
	Hiring of more staff								
	Development of implementation tools								
	Improvement of national networks								
	Purchase of new technical equipment for monitoring and enforcement								
	Computerization								
	Other (specify):								
	Indicator 2.2.2								
2	Were any difficulties encountered in implementing specific								
	Resolutions or Decisions adopted by the Conference of the Parties?	No							
		No infor	rmation						
3	If Yes, which one(s) and what is the main difficulty?								
4	Have any constraints to implementation of the Convention arisen	Yes							
	in your country requiring attention or assistance?		No						
		No info							
5	If Yes, please describe the constraint and the type of attention or a	assistanc	e that is re	quired.					
6	Have any measures, procedures or mechanisms been identified	Yes							
	within the Convention that would benefit from review and/or	No							
	simplification?	No infor	rmation						
7	If Yes, please give a brief description.								
8	Please provide details of any additional measures taken:								

E. General feedback

Please provide any additional comments you would like to make, including comments on this format.

Thank you for completing the form. Please remember to include relevant attachments referred to in the report. For convenience, these are listed again below:

Question	Item		
B4	Copy of full text of CITES-relevant legislation	Enclosed	
		Not available	
		Not relevant	
C3	Details of violations and administrative measures imposed	Enclosed	
		Not available	
		Not relevant	
C5	Details of specimens seized, confiscated or forfeited	Enclosed	
		Not available	
		Not relevant	
C7	Details of violations and results of prosecutions	Enclosed	
		Not available	
		Not relevant	
C9	Details of violations and results of court actions	Enclosed	
		Not available	
		Not relevant	
D4(10)	Details of nationally produced brochures or leaflets on CITES	Enclosed	
	produced for educational or public awareness purposes	Not available	
		Not relevant	
	Comments		

Note: should include web links